Session of 2021

## HOUSE BILL No. 2026

By Joint Committee on Corrections and Juvenile Justice Oversight

## 12-31

AN ACT concerning crimes, punishment and criminal procedure; relating
 to diversion agreements; creating a certified drug abuse treatment
 program for people on diversion; providing for supervision by court
 services or community corrections; amending K.S.A. 22-2907, 75-5291
 and 75-52,144 and K.S.A. 2020 Supp. 22-2909 and repealing the
 existing sections.

7 8

Be it enacted by the Legislature of the State of Kansas:

9 New Section 1. (a) There is hereby established a certified drug abuse 10 treatment program for certain persons who enter into a diversion 11 agreement in lieu of further criminal proceedings on and after July 1, 12 2021. Placement of divertees in a certified drug abuse treatment program 13 pursuant to a diversion agreement shall be limited to placement of adults, 14 on a complaint alleging a felony violation of K.S.A. 2020 Supp. 21-5706, 15 and amendments thereto, whose offense is classified in grid blocks 5-C, 5-D, 5-E, 5-F, 5-G, 5-H or 5-I of the sentencing guidelines grid for drug 16 crimes who have no felony conviction of K.S.A. 65-4142, 65-4159, 65-17 18 4161, 65-4163 or 65-4164, prior to their repeal, K.S.A. 2010 Supp. 21-19 36a03, 21-36a05 or 21-36a16, prior to their transfer, or K.S.A. 2020 Supp. 20 21-5703, 21-5705 or 21-5716, and amendments thereto, or any 21 substantially similar offense from another jurisdiction.

(b) As part of the consideration of whether or not to allow diversion
to the defendant, a divertee who meets the requirements of subsection (a)
shall be subject to:

(1) A drug abuse assessment that shall include a clinical interview
 with a mental health professional and a recommendation concerning drug
 abuse treatment for the divertee; and

(2) a standardized criminal risk-need assessment specified by theKansas sentencing commission.

(c) The diversion agreement shall require the divertee to comply with
and participate in a certified drug abuse treatment program if the divertee
meets the assessment criteria set by the Kansas sentencing commission.
The term of treatment shall not exceed 18 months.

(d) Divertees who are committed to a certified drug abuse treatment
 program pursuant to subsection (c) may be supervised by community
 correctional services or court services pursuant to a memorandum of

understanding entered into pursuant to K.S.A. 22-2907, and amendments
 thereto.

3 (e) (1) Divertees in a certified drug abuse treatment program shall be 4 discharged from the program if the divertee:

5

(A) Is convicted of a new felony; or

6 (B) has a pattern of intentional conduct that demonstrates the 7 divertee's refusal to comply with or participate in the treatment program in 8 the opinion of the county or district attorney.

9 (2) Divertees who are discharged from such program pursuant to 10 paragraph (1) shall be subject to the revocation provisions of the divertee's 11 diversion agreement.

12

(f) For the purposes of this section:

(1) "Mental health professional" includes licensed social workers,
persons licensed to practice medicine and surgery, licensed psychologists,
licensed professional counselors or registered alcohol and other drug abuse
counselors licensed or certified as addiction counselors who have been
certified by the secretary of corrections to treat persons pursuant to K.S.A.
2020 Supp. 75-52,144, and amendments thereto.

(2) "Divertee" means a person who has entered into a diversionagreement pursuant to K.S.A. 22-2909, and amendments thereto.

21 Sec. 2. K.S.A. 22-2907 is hereby amended to read as follows: 22-22 2907. (H)(a) After a complaint has been filed charging a defendant with 23 commission of a crime and prior to conviction thereof, and after the 24 district attorney has considered the factors listed in K.S.A. 22-2908, if it 25 appears to the district attorney that diversion of the defendant would be in 26 the interests of justice and of benefit to the defendant and the community, 27 the district attorney may propose a diversion agreement to the defendant. 28 The terms of each diversion agreement shall be established by the district 29 attorney in accordance with K.S.A. 22-2909, and amendments thereto.

30 (2)(b) Each district attorney shall adopt written policies and 31 guidelines for the implementation of a diversion program in accordance 32 with this act. Such policies and guidelines shall provide for a diversion 33 conference and other procedures in those cases where the district attorney 34 elects to offer diversion in lieu of further criminal proceedings on the 35 complaint.

36 (3)(c) Each defendant shall be informed in writing of the diversion 37 program and the policies and guidelines adopted by the district attorney. 38 The district attorney may require any defendant requesting diversion to 39 provide information regarding prior criminal charges, education, work 40 experience and training, family, residence in the community, medical history, including any psychiatric or psychological treatment or 41 counseling, and other information relating to the diversion program. In all 42 43 cases, the defendant shall be present and shall have the right to be

3

1 represented by counsel at the diversion conference with the district 2 attorney.

3 (d) (1) A county or district attorney may enter into a memorandum of 4 understanding with the chief judge of a judicial district or community 5 correctional services to assist with supervision and monitoring of persons 6 who have entered into a diversion agreement. The county or district 7 attorney shall retain authority over whether a defendant is given the 8 option to enter into a diversion agreement and whether the defendant's 9 diversion agreement will be revoked.

10 (2) A memorandum of understanding shall include provisions related 11 to:

12

(A) Determining the level of supervision needed for a defendant;
 (B) use of a criminal risk-need assessment; and

13 (B) use 14 (C) par

(C) payment of costs for supervision.

When a person who has entered into a diversion agreement is 15 (3)16 supervised pursuant to a memorandum of understanding under this subsection, the person shall pay a supervision fee in the amount 17 18 established in K.S.A. 2020 Supp. 21-6607(c)(3)(A) for misdemeanor or 19 felony post-conviction supervision, as appropriate for the crime charged. The diversion supervision fee imposed by this paragraph shall be charged 20 21 and collected by the district court. The clerk of the district court shall 22 remit all moneys received under this paragraph from diversion supervision 23 fees to the state treasurer in accordance with the provisions of K.S.A. 75-4215, and amendments thereto. Upon receipt of each such remittance, the 24 25 state treasurer shall deposit the entire amount in the state treasury and credit such amounts as follows: To the state general fund, a sum equal to 26 41.67% of such remittance; and to the correctional supervision fund, a 27 sum equal to 58.33% of such remittance. The diversion supervision fee 28 29 specified by this paragraph may be reduced or waived by the supervision 30 officer.

(4) When a person who has entered into a diversion agreement is supervised pursuant to a memorandum of understanding under this subsection, the person shall pay the actual costs of any urinalysis testing required as a term of supervision. Payments for urinalysis testing shall be remitted to the county treasurer for deposit in the county general fund. The costs of urinalysis testing may be reduced or waived by the county or district attorney.

(5) The office of judicial administration may develop guidelines
regarding the content of a memorandum of understanding between a
county or district attorney and the chief judge of a judicial district and the
administration of a supervision program operating pursuant to such
memorandum of understanding.

43 Sec. 3. K.S.A. 2020 Supp. 22-2909 is hereby amended to read as

*(B)* 

1 follows: 22-2909. (a) (1) A diversion agreement shall provide that if the 2 defendant fulfills the obligations of the program described therein, as determined by the attorney general or county or district attorney, such 3 4 attorney shall act to have the criminal charges against the defendant dismissed with prejudice. The diversion agreement shall include 5 6 specifically the waiver of all rights under the law or the constitution of 7 Kansas or of the United States to a speedy arraignment, preliminary 8 examinations and hearings, and a speedy trial, and in the case of diversion 9 under subsection (c) waiver of the rights to counsel and trial by jury. The diversion agreement may include, but is not limited to, provisions 10 11 concerning:

(A) Payment of restitution, including court costs and diversion costs;

- 12 13
- 14

residence in a specified facility;; maintenance of gainful employment, and; (C)

participation in programs offering medical, educational, 15 (D) 16 vocational, social and psychological services, corrective and preventive 17 guidance and other rehabilitative services; and

18 *(E)* supervision by the county or district attorney, or by court services 19 or community correctional services pursuant to a memorandum of 20 understanding entered into by the county or district attorney pursuant to K.S.A. 22-2907, and amendments thereto, including the diversion 21 22 supervision fee and urinalysis costs described in K.S.A. 22-2907, and 23 amendments thereto, when applicable.

24 (2) If a county creates a local fund under the property crime 25 restitution and compensation act, a county or district attorney may require in all diversion agreements as a condition of diversion the payment of a 26 27 diversion fee in an amount not to exceed \$100. Such fees shall be 28 deposited into the local fund and disbursed pursuant to recommendations of the local board under the property crime restitution and victims 29 compensation act. 30

31

(3) If the attorney general enters into a diversion agreement:

32 (A) Any diversion costs or fees collected pursuant to such agreement 33 shall be deposited in the fraud and abuse criminal prosecution fund 34 established by K.S.A. 75-765, and amendments thereto; and

(B) the attorney general may enter into agreements with the 35 36 appropriate county or district attorney or other appropriate parties 37 regarding the supervision of conditions of such diversion agreement. (b) The diversion agreement shall state:

38 39

(1) The defendant's full name:

40 (2) the defendant's full name at the time the complaint was filed, if different from the defendant's current name: 41

- 42 (3) the defendant's sex, race and date of birth;
- 43 (4) the crime with which the defendant is charged;

- (5) the date the complaint was filed; and
- 1 2
- (6) the district court with which the agreement is filed.

3 (c) If a diversion agreement is entered into in lieu of further criminal 4 proceedings on a complaint alleging a violation of K.S.A. 8-1567, and 5 amendments thereto, the diversion agreement shall include a stipulation, 6 agreed to by the defendant, the defendant's attorney if the defendant is 7 represented by an attorney and the attorney general or county or district 8 attorney, of the facts upon which the charge is based and a provision that if 9 the defendant fails to fulfill the terms of the specific diversion agreement 10 and the criminal proceedings on the complaint are resumed, the proceedings, including any proceedings on appeal, shall be conducted on 11 the record of the stipulation of facts relating to the complaint. In addition, 12 13 the agreement shall include a requirement that the defendant:

14 (1) Pay a fine specified by the agreement in an amount equal to an 15 amount authorized by K.S.A. 8-1567, and amendments thereto, for a first 16 offense or, in lieu of payment of the fine, perform community service 17 specified by the agreement, in accordance with K.S.A. 8-1567, and 18 amendments thereto; and

(2) participate in an alcohol and drug evaluation conducted by a
 licensed provider pursuant to K.S.A. 8-1008, and amendments thereto, and
 follow any recommendation made by the provider after such evaluation.

22 (d) If a diversion agreement is entered into in lieu of further criminal 23 proceedings on a complaint alleging a domestic violence offense, as 24 defined in K.S.A. 2020 Supp. 21-5111, and amendments thereto, the 25 diversion agreement shall include a requirement that the defendant undergo a domestic violence offender assessment and follow all 26 27 recommendations unless otherwise agreed to with the prosecutor in the 28 diversion agreement. The defendant shall be required to pay for such 29 assessment and, unless otherwise agreed to with the prosecutor in the 30 diversion agreement, for completion of all recommendations.

31 (e) If a diversion agreement is entered into in lieu of further criminal 32 proceedings on a complaint alleging a violation other than K.S.A. 8-1567, 33 and amendments thereto, the diversion agreement may include a 34 stipulation, agreed to by the defendant, the defendant's attorney if the 35 defendant is represented by an attorney and the attorney general or county 36 or district attorney, of the facts upon which the charge is based and a 37 provision that if the defendant fails to fulfill the terms of the specific 38 diversion agreement and the criminal proceedings on the complaint are 39 resumed, the proceedings, including any proceedings on appeal, shall be 40 conducted on the record of the stipulation of facts relating to the 41 complaint.

42 (f) If the person entering into a diversion agreement is a nonresident,43 the attorney general or county or district attorney shall transmit a copy of

6

the diversion agreement to the division. The division shall forward a copy
 of the diversion agreement to the motor vehicle administrator of the
 person's state of residence.

4 (g) If the attorney general or county or district attorney elects to offer 5 diversion in lieu of further criminal proceedings on the complaint and the 6 defendant agrees to all of the terms of the proposed agreement, the 7 diversion agreement shall be filed with the district court and the district 8 court shall stay further proceedings on the complaint. If the defendant 9 declines to accept diversion, the district court shall resume the criminal 10 proceedings on the complaint.

(h) Except as provided in subsection (i), if a diversion agreement is 11 entered into in lieu of further criminal proceedings alleging commission of 12 a misdemeanor by the defendant, while under 21 years of age, under 13 K.S.A. 2020 Supp. 21-5701 through 21-5717, and amendments thereto, or 14 K.S.A. 41-719, 41-727, 41-804, 41-2719 or 41-2720, and amendments 15 16 thereto, the agreement shall require the defendant to participate in an 17 alcohol and drug evaluation conducted by a licensed provider pursuant to 18 K.S.A. 8-1008, and amendments thereto, and follow any recommendation 19 made by the provider after such evaluation.

(i) If the defendant is 18 or more years of age but less than 21 years
of age and allegedly committed a violation of K.S.A. 41-727, and
amendments thereto, involving cereal malt beverage, the provisions of
subsection (h) are permissive and not mandatory.

(j) If a diversion agreement is entered into in lieu of further criminal
 proceedings on a complaint alleging a violation of K.S.A. 2020 Supp. 21 6421, and amendments thereto, the agreement:

(1) Shall include a requirement that the defendant pay a fine specified
by the agreement in an amount equal to an amount authorized by K.S.A.
2020 Supp. 21-6421, and amendments thereto; and

30 (2) may include a requirement that the defendant enter into and 31 complete a suitable educational or treatment program regarding 32 commercial sexual exploitation.

(k) Except diversion agreements reported under subsection (l), the
attorney general or county or district attorney shall forward to the Kansas
bureau of investigation a copy of the diversion agreement at the time such
agreement is filed with the district court. The copy of the agreement shall
be made available upon request to the attorney general or any county,
district or city attorney or court.

(1) At the time of filing the diversion agreement with the district
court, the attorney general or county or district attorney shall forward to
the division of vehicles of the state department of revenue a copy of any
diversion agreement entered into in lieu of further criminal proceedings on
a complaint alleging a violation of K.S.A. 8-1567, and amendments

1 thereto. The copy of the agreement shall be made available upon request to

2 the attorney general or any county, district or city attorney or court.

Sec. 4. K.S.A. 75-5291 is hereby amended to read as follows: 75-3 4 5291. (a) (1) The secretary of corrections may make grants to counties for 5 the development, implementation, operation and improvement of 6 community correctional services that address the criminogenic needs of 7 felony offenders including, but not limited to, adult intensive supervision, 8 substance abuse and mental health services, employment and residential 9 services, and facilities for the detention or confinement, care or treatment of offenders as provided in this section except that no community 10 corrections funds shall be expended by the secretary for the purpose of 11 establishing or operating a conservation camp as provided by K.S.A. 75-12 13 52,127, and amendments thereto.

14 (2) Except as otherwise provided, placement of offenders in a 15 community correctional services program by the court shall be limited to 16 placement of adult offenders, convicted of a felony offense:

(A) Who, on or after July 1, 2014, are determined to be moderate
risk, high risk or very high risk by use of a statewide, mandatory,
standardized risk assessment tool or instrument which shall be specified by
the Kansas sentencing commission;

(B) whose severity level and criminal history score designate a
 presumptive prison sentence on either sentencing guidelines grid but
 receive a nonprison sentence as a result of departure;

(C) all offenders who have been convicted of an offense which satisfies the definition of offender pursuant to K.S.A. 22-4902, and amendments thereto, and which is classified as a severity level 7 or higher offense and who receive a nonprison sentence, regardless of the manner in which the sentence is imposed;

(D) any offender for whom a violation of conditions of release or assignment or a nonprison sanction has been established as provided in K.S.A. 22-3716, and amendments thereto, prior to revocation resulting in the offender being required to serve any time for the sentence imposed or which might originally have been imposed in a state facility in the custody of the secretary of corrections;

(E) who have been placed in a community correctional services
 program as a condition of supervision following the successful completion
 of a conservation camp program;

(F) who have been sentenced to community corrections supervision
pursuant to K.S.A. 21-4729, prior to its repeal, or K.S.A. 2020 Supp. 216824, and amendments thereto; or

41 (G) who have been placed in a community correctional services 42 program for supervision by the court pursuant to K.S.A. 8-1567, and 43 amendments thereto. 1 (3) Notwithstanding any law to the contrary and subject to the-2 availability of funding therefor, adult offenders sentenced to community supervision in Johnson county for felony crimes that occurred on or after 3 July 1, 2002, but before July 1, 2013, shall be placed under court services 4 or community corrections supervision based upon court rules issued by the 5 chief judge of the 10<sup>th</sup> judicial district. The provisions contained in this 6 7 subsection shall not apply to offenders transferred by the assigned agency 8 to an agency located outside of Johnson county. The provisions of this-9 paragraph shall expire on July 1, 2013.

(4) Nothing in this act shall prohibit a community correctional
 services program from providing services to juvenile offenders upon
 approval by the local community corrections advisory board. Grants from
 community corrections funds administered by the secretary of corrections
 shall not be expended for such services.

(5)(4) Nothing in this act shall prohibit a community correctional
 services program from providing services to persons pursuant to a
 memorandum of understanding entered into by a community correctional
 services program and a county or district attorney pursuant to K.S.A. 22 2907, and amendments thereto.

20 (5) The court may require an offender for whom a violation of 21 conditions of release or assignment or a nonprison sanction has been 22 established, as provided in K.S.A. 22-3716, and amendments thereto, to 23 serve any time for the sentence imposed or which might originally have 24 been imposed in a state facility in the custody of the secretary of 25 corrections without a prior assignment to a community correctional services program if the court finds and sets forth with particularity the 26 27 reasons for finding that the safety of the members of the public will be 28 jeopardized or that the welfare of the inmate will not be served by such 29 assignment to a community correctional services program.

(b) (1) In order to establish a mechanism for community correctional
services to participate in the department of corrections annual budget
planning process, the secretary of corrections shall establish a community
corrections advisory committee to identify new or enhanced correctional
or treatment interventions designed to divert offenders from prison.

35 (2) The secretary shall appoint one member from the southeast 36 community corrections region, one member from the northeast community 37 corrections region, one member from the central community corrections 38 region and one member from the western community corrections region. 39 The deputy secretary of community and field services shall designate two 40 members from the state at large. The secretary shall have final appointment approval of the members designated by the deputy secretary. 41 42 The committee shall reflect the diversity of community correctional 43 services with respect to geographical location and average daily population

9

10

1 of offenders under supervision.

2 (3) Each member shall be appointed for a term of three years and 3 such terms shall be staggered as determined by the secretary. Members 4 shall be eligible for reappointment.

5 (4) The committee, in collaboration with the deputy secretary of 6 community and field services or the deputy secretary's designee, shall 7 routinely examine and report to the secretary on the following issues: 8

(A) Efficiencies in the delivery of field supervision services;

effectiveness and enhancement of existing interventions; (B)

identification of new interventions; and (C)

statewide performance indicators. 11 (D)

(5) The committee's report concerning enhanced or new interventions 12 13 shall address:

- (A) Goals and measurable objectives; 14
- 15 (B) projected costs;

16 (C) the impact on public safety; and

(D) the evaluation process. 17

18 (6) The committee shall submit its report to the secretary annually on 19 or before July 15 in order for the enhanced or new interventions to be 20 considered for inclusion within the department of corrections budget 21 request for community correctional services or in the department's 22 enhanced services budget request for the subsequent fiscal year.

23 Sec. 5. K.S.A. 75-52,144 is hereby amended to read as follows: 75-24 52,144. (a) Drug abuse treatment programs certified in accordance with 25 subsection (b) shall provide:

26 (1) Presentence-Drug abuse assessments of any person who is 27 convicted of or being considered for a diversion agreement in lieu of 28 further criminal proceedings for a felony violation of K.S.A. 65-4160 or 29 65-4162, prior to such section's repeal, K.S.A. 2010 Supp. 21-36a06, prior to its transfer, or K.S.A. 2020 Supp. 21-5706, and amendments thereto, 30 and meets the requirements of K.S.A. 21-4729, prior to its repeal, or-31 32 subsection (a) of K.S.A. 2020 Supp. 21-6824(a) or section 1, and 33 amendments thereto:

34 (2) treatment of all persons who are convicted of or entered into a 35 diversion agreement in lieu of further criminal proceedings for a felony 36 violation of K.S.A. 65-4160 or 65-4162, prior to such section's repeal, 37 K.S.A. 2010 Supp. 21-36a06, prior to its transfer, or K.S.A. 2020 Supp. 38 21-5706, and amendments thereto, meet the requirements of K.S.A. 21-39 4729, prior to its repeal, or K.S.A. 2020 Supp. 21-6824 or section 1, and 40 amendments thereto, and whose sentence requires completion of a 41 certified drug abuse treatment program, as provided in this section;

42 (3) one or more treatment options in the continuum of services 43 needed to reach recovery: Detoxification, rehabilitation, continuing care 1 and aftercare, and relapse prevention;

2 (4) treatment options to incorporate family and auxiliary support 3 services; and

4 (5) treatment options for alcohol abuse when indicated by the 5 assessment of the offender or required by the court.

6 (b) The-presentence criminal risk-need assessment shall be conducted 7 by a court services officer or a community corrections officer. The 8 presentence drug abuse treatment program placement assessment shall be conducted by a drug abuse treatment program certified in accordance with 9 the provisions of this subsection to provide assessment and treatment 10 services. A drug abuse treatment program shall be certified by the 11 12 secretary of corrections. The secretary may establish qualifications for the certification of programs, which may include requirements for supervision 13 and monitoring of clients;, fee reimbursement procedures;, handling of 14 15 conflicts of interest; delivery of services to clients unable to pay; and 16 other matters relating to quality and delivery of services by the program. 17 Drug abuse treatment may include community based and faith based 18 programs. The certification shall be for a four-year period. Recertification 19 of a program shall be by the secretary. To be eligible for certification under 20 this subsection, the secretary shall determine that a drug abuse treatment 21 program:

21 22

(1) Meets the qualifications established by the secretary;

(2) is capable of providing the assessments, supervision andmonitoring required under subsection (a);

(3) has employed or contracted with certified treatment providers;and

27

(4) meets any other functions and duties specified by law.

28 (c) Any treatment provider who is employed or has contracted with a 29 certified drug abuse treatment program who provides services to offenders shall be certified by the secretary of corrections. The secretary shall 30 31 require education and training which that shall include, but not be limited 32 to, case management and cognitive behavior training. The duties of 33 providers who prepare the presentence drug abuse assessment may also 34 include appearing at sentencing and probation hearings in accordance with 35 the orders of the court, monitoring offenders in the treatment programs, 36 notifying the probation department and the court of any offender failing to 37 meet the conditions of probation or referrals to treatment, appearing at 38 revocation hearings as may be required and providing assistance and data 39 reporting and program evaluation.

40 (d) (*1*) The cost for all drug abuse assessments performed pursuant to 41 subsection (a)(1), and the cost for all certified drug abuse treatment 42 programs for any person who meets the requirements of K.S.A. 2020 43 Supp. 21-6824 *or section 1*, and amendments thereto, shall be paid by the

10

1 Kansas sentencing commission from funds appropriated for such purpose.

2 The Kansas sentencing commission shall contract for payment for such3 services with the supervising agency.

4 (2) The sentencing court shall determine the extent, if any, that such 5 person is able to pay for such assessment and treatment. Such payments 6 shall be used by the supervising agency to offset costs to the state. If such 7 financial obligations are not met or cannot be met, the sentencing court 8 shall be notified for the purpose of collection or review and further action 9 on the offender's sentence.

(3) If the person has entered into a diversion agreement in lieu of 10 further criminal proceedings, the county or district attorney shall 11 determine the extent, if any, that such person is able to pay for such 12 assessment and treatment. Such payments shall be used by the supervising 13 agency to offset costs to the state or county. If such financial obligations 14 are not met or cannot be met, the county or district attorney shall be 15 16 notified for the purpose of collection or review and further action on the 17 person's diversion agreement.

(e) The community corrections staff shall work with the substance
 abuse treatment staff to ensure effective supervision and monitoring of the
 offender.

(f) The secretary of corrections is hereby authorized to adopt rulesand regulations to carry out the provisions of this section.

23 Sec. 6. K.S.A. 22-2907, 75-5291 and 75-52,144 and K.S.A. 2020 24 Supp. 22-2909 are hereby repealed.

25 Sec. 7. This act shall take effect and be in force from and after its 26 publication in the statute book.