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Laura Kelly, Governor

Adam Proffitt, Director

March 7, 2022

The Honorable Adam Smith, Chairperson House Committee on Taxation Statehouse, Room 346-S Topeka, Kansas 66612

Dear Representative Smith:

SUBJECT: Fiscal Note for HB 2721 by House Committee on Taxation

In accordance with KSA 75-3715a, the following fiscal note concerning HB 2721 is respectfully submitted to your committee.

HB 2721 would provide a sales tax exemption for over-the-counter drugs. Over-the-counter drugs include a label that identifies the product as a drug under requirements of the federal Food and Drug Administration. The over-the-counter drug label includes a drug facts panel, or a statement of the active ingredients with a list of those ingredients contained in the compound, substance, or preparation. Over-the-counter drugs do not include grooming and hygiene products such as soaps, cleaning solutions, shampoo, toothpaste, antiperspirants, and suntan lotions and screens. The sales tax exemption would become effective on July 1, 2022

| Estimated State Fiscal Effect | | | | | | |
|-------------------------------|----------------|----------------------|----------------|----------------------|--|--|
| | FY 2022 SGF | FY 2022 All Funds | FY 2023 SGF | FY 2023 All Funds | | |
| Revenue | | | (\$17,200,000) | (\$20,500,000) | | |
| Expenditure | | | \$1,200 | \$1,200 | | |
| FTE Pos. | | | | | | |

The Department of Revenue estimates that HB 2721 would decrease state revenues by \$20.5 million in FY 2023. Of that total, the State General Fund is estimated to decrease by \$17.2 million in FY 2023, while the State Highway Fund is estimated to decrease by \$3.3 million in FY 2023. This bill also is estimated to decrease local sales tax revenues; however, the specific estimate

of lower local sales tax revenues was not calculated by the Department of Revenue. The fiscal effect to state revenues during subsequent years would be as follows:

| | <u>FY 2024</u> | FY 2025 | FY 2026 | FY 2027 |
|--------------------|----------------|----------------|----------------|----------------|
| State General Fund | (\$19,100,000) | (\$19,500,000) | (\$19,800,000) | (\$20,200,000) |
| State Highway Fund | (3,700,000) | (3,700,000) | (3,800,000) | (3,900,000) |
| | (\$22,800,000) | (\$23,200,000) | (\$23,600,000) | (\$24,100,000) |

According to the Department of Revenue, reissuing sales tax publications and issuing tax entity exemption certificates would cost \$1,200 from the State General Fund in FY 2023. The Kansas Department of Transportation indicates that the bill would reduce state revenues to the State Highway Fund as noted above. The Kansas Association of Counties and the League of Kansas Municipalities indicate that the bill would provide a net reduction to local sales tax collections that are used in part to finance local governments. Any fiscal effect associated with HB 2721 is not reflected in *The FY 2023 Governor's Budget Report*.

Sincerely,

Adam Proffitt

Director of the Budget

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cc: Lynn Robinson, Department of Revenue Brendan Yorkey, Department of Transportation Wendi Stark, League of Municipalities Jay Hall, Association of Counties