{As Amended by House on Final Action}

Special Session of 2021

HOUSE BILL No. 2001

By Representatives Barker, Landwehr, Owens and Tarwater

11-22

AN ACT concerning employer COVID-19 vaccine requirements; requiring 1 2 exemptions; providing for waiver requests; authorizing a complaint and 3 investigation process with the secretary of labor for violations related to 4 exemptions, enforcement actions by the attorney general and civil-5 penalties to be imposed by a court for such violations {and civil penalties by the attorney general for such violations; relating to 6 7 employment security law; providing exceptions to benefit eligibility 8 conditions and disqualification conditions based on refusal to comply 9 with COVID-19 vaccine requirements; retroactive provision of 10 benefits when denied on the basis of discharge or suspension for misconduct as the result of refusal to comply with COVID-19 vaccine 11 requirements; prohibiting employers from imposing COVID-19 12 vaccine requirements not expressly authorized by law; prohibiting 13 employer discrimination against employees based on receipt of a 14 15 COVID-19 vaccine}. 16 17 Be it enacted by the Legislature of the State of Kansas:

18 Section 1. (a) Notwithstanding any provision of law to the contrary, if 19 an employer implements a COVID-19 vaccine requirement, the employer 20 shall exempt an employee from such requirement, without punitive action, 21 if the employee submits a written waiver request to the employer stating 22 that complying with such requirement would:

23 (1) Endanger the life or health of the employee or an individual who 24 resides with the employee, as evidenced by an accompanying written 25 statement signed by a physician or another person who performs acts-26 pursuant to practice agreements, protocols or at the order, direction or 27 delegation of a physician; or 28 (2) with the signed by a physician or 29 (2) with the signed by a physician or another person who performs acts-29 delegation of a physician; or 20 (2) with the signed by a physician or another person who performs acts-29 (2) with the signed by a physician; or 20 (2) with the signed by a physician; or 20 (2) with the signed by a physician; or 21 (2) with the signed by a physician; or 22 (2) with the signed by a physician; or 23 (2) with the signed by a physician; or 24 (2) with the signed by a physician; or 25 (2) with the signed by a physician; or 26 (2) with the signed by a physician; or 27 (2) with the signed by a physician; or 28 (2) with the signed by a physician; or 29 (2) with the signed by a physician; or 20 (2) with the signed by a physician; or 20 (2) with the signed by a physician; or 20 (2) with the signed by a physician; or 20 (2) with the signed by a physician; or 20 (2) with the signed by a physician; or 20 (2) with the signed by a physician; or 20 (2) with the signed by a physician; or 21 (2) with the signed by a physician; or 22 (2) with the signed by a physician; or 23 (2) with the signed by a physician; or 24 (2) with the signed by a physician; or 25 (2) with the signed by a physician; or 26 (2) with the signed by a physician; or 27 (2) with the signed by a physician; or 28 (2) with the signed by a physician; or 29 (2) with the signed by a physician; or 20 (2) with the signed by a physician; or 20 (2) with the signed by a physician; or 20 (2) with the signed by a physician; or 20 (2) with the signed by a physician; or 20 (2) with the signed by a physician; or 20 (2) with the signed by a physician; or 20 (2) with the signed by a physician; or 20 (2) with the signed by

28 (2) violate sincerely held religious beliefs of the employee, as
 29 evidenced by an accompanying written statement signed by the employee.

30 (b) An employer shall grant an exemption requested in accordance.
 31 with this section based on sincerely held religious beliefs without inquiring
 32 into the sincerity of the request.

33 (c) (1) An employee aggrieved by a violation of this section may file
 34 a complaint with the secretary of labor alleging that an employer failed to

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1	offer an exemption, improperly denied an exemption request, took punitive
2	action against the employee or committed any other violation of this-
3	section.
4	(2) (A) The secretary of labor shall promptly commence an
5	investigation of each complaint filed pursuant to this subsection. The-
6	secretary shall complete such investigation and issue a final order within
7	100_{25} days after the filing of the complaint. At a minimum, the-
8	investigation shall determine whether:
9	(i) The employer imposed a COVID-19 vaccine requirement;
10	(ii) the employee submitted a written waiver request in accordance
11	with this section; and
12	(iii) the employer committed any violation of this section.
13	(B) Upon completing the investigation, the secretary of labor shall
14	issue an order containing findings and conclusions as to whether the
15	employer violated this section and provide such order to the employee and
16	the employer. Such order is a final order for purposes of judicial review
17	and shall state the right of the employee or the employer to appeal as-
18	provided in the Kansas judicial review act.
19	(C) If the secretary of labor issues a final order finding that an-
20	employer violated this section, the secretary shall issue an order containing
21	such findings and provide such order to the employee, the employer and
22	the attorney general.
23	(3) (A) Except as provided in paragraph (3)(B), upon receipt of an
24	order from the secretary of labor pursuant to paragraph (2), the attorney
25	general shall secure enforcement of such order by filing an action in an
26	appropriate district court to impose civil penaltics.
27	(B) The attorney general shall not file a civil action against an-
28	employer if the employer reinstates the terminated employee with back
29	pay to the date that the complaint was received by the secretary of labor.
30	under this subsection.
31	(C) In an action filed pursuant to this subsection, the court may-
32	impose a civil penalty not to exceed:
33	(i) \$10,000 per violation for an employer with fewer than 100-
34	employees; or
35	(ii) \$50,000 per violation for an employer with 100 or more
36	employees.
37	(D) In determining the amount of the civil penalty for a violation, the
38	court may consider the following factors:
39	(i) Whether the employer knowingly and willfully violated this
40	section;
41	(ii) whether the employer has shown good faith in attempting to
42	comply with this section;
43	(iii) whether the employer has taken action to correct the violation:

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1	(iv) whether the employer has previously been assessed a civil
2	penalty for violating this section; and
3	(v) any other mitigating or aggravating factor that fairness or due
4	process requires.
5	(4) All civil penalties assessed and collected under this subsection
6	shall be remitted to the state treasurer in accordance with the provisions of
7	K.S.A. 75-4215, and amendments thereto. Upon receipt of each such-
8	remittance, the state treasurer shall deposit the entire amount in the state
9	treasury to the credit of the state general fund.
10	(d) As used in this section:
11	(1) "COVID-19 vaccine" means an immunization, vaccination or
12	injection against disease caused by the novel coronavirus identified as
13	SARS-CoV-2 or disease caused by a variant of the virus;
14	(2) "COVID-19 vaccine requirement" means that an employer:
15	(A) Requires an employee to receive a COVID-19 vaccine;
16	(B) requires an employee to provide documentation certifying receipt
17	of a COVID-19 vaccine; or
18	(C) enforces a requirement described in subparagraph (A) or (B) that
19	is imposed by the federal government or any other entity;
20	(3) "employee" means:
21	(A) An individual who is employed in this state for wages by an-
22	employer;
23	(B) an applicant for employment by an employer; or
24	(C) a noncompensated intern or apprentice for an employer;
25	(4) "employer" means any person in this state who employs one or
26	more persons and includes the state of Kansas and all political
27	subdivisions of the state;
28	(5) "person" means an individual, partnership, association,
29	organization, corporation, legal representative, trustee, trustee in
30	bankruptcy or receiver;
31	(6) "physician" means an individual licensed by the state board of
32	healing arts to practice medicine and surgery;
33	(7) "punitive action" means any of the following actions related to the
34	employee's exemption request: Dismissal, demotion, transfer,
35	reassignment, suspension, reprimand, warning of possible dismissal,-
36	withholding of work or assessing any monetary penalty or unreasonable
37	charge; and
38	(8) "religious beliefs" includes, but is not limited to, theistic and non-
39	theistic moral and ethical beliefs as to what is right and wrong that are
40	sincerely held with the strength of traditional religious views.
41	(e) This section shall expire on June 1, 2023.
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42 43	<i>{Section 1. (a) Notwithstanding any provision of law to the contrary, if an employer implements a COVID-19 vaccine requirement,</i>

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the employer shall exempt an employee from such requirement, without
 punitive action, if the employee submits a written waiver request to the
 employer stating that complying with such requirement would:

4 (1) Endanger the life or health of the employee or an individual 5 who resides with the employee, as evidenced by an accompanying 6 written statement signed by a physician or another person who performs 7 acts pursuant to practice agreements, protocols or at the order, direction 8 or delegation of a physician; or

9 (2) violate sincerely held religious beliefs of the employee, as 10 evidenced by an accompanying written statement signed by the 11 employee.

(b) An employer shall grant an exemption requested in accordance
with this section based on sincerely held religious beliefs without
inquiring into the sincerity of the request.

15 (c) (1) An employer who fails to comply with this section and 16 terminates an employee based on a COVID-19 vaccine requirement 17 commits a violation of this section. Termination includes the functional 18 equivalent of termination. The terminated employee may file a complaint 19 with the secretary of labor alleging that an exemption has not been 20 offered or has been improperly applied or denied, resulting in the 21 employee's termination.

22 (2) (A) The secretary of labor shall conduct an investigation of 23 each complaint filed pursuant to this subsection. At a minimum, the 24 investigation shall determine whether:

(i) The employer imposed a COVID-19 vaccine requirement;

26 *(ii) the employee submitted a written waiver request in accordance* 27 *with this section; and*

(iii) the employee was terminated as a result of the COVID-19
 vaccine requirement.

30 **(B)** If the secretary of labor finds that an employer violated this 31 section, the secretary shall issue an order containing such findings and 32 provide such order to the employee, the employer and the attorney 33 general.

34 (3) (A) Except as provided in paragraph (3)(B), upon receipt of an
35 order from the secretary of labor pursuant to paragraph (2), the attorney
36 general shall impose a civil penalty not to exceed:

37 (i) \$10,000 per violation for an employer with fewer than 100
 38 employees; or

39 *(ii)* \$50,000 per violation for an employer with 100 or more 40 employees.

41 (B) The attorney general shall not impose a civil penalty against an 42 employer if the employer, prior to the issuance of a final order by the 43 attorney general, reinstates a terminated employee with back pay to the HB 2001—Am. by SFA

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date that the complaint was received by the secretary of labor under this
 subsection.

3 (C) In determining the amount of the civil penalty for a violation, 4 the attorney general may consider the following factors:

5 (i) Whether the employer knowingly and willfully violated this 6 section;

7 (ii) whether the employer has shown good faith in attempting to 8 comply with this section;

(iii) whether the employer has taken action to correct the violation;

10 *(iv) whether the employer has previously been assessed a civil* 11 *penalty for violating this section; and*

(v) any other mitigating or aggravating factor that fairness or due
 process requires.

(D) A civil penalty shall not be imposed pursuant to this subsection
 except upon the written order of the attorney general to the employer
 that violated this section. Such order is a final order for purposes of
 judicial review and shall state the violation, the penalty to be imposed,
 the factors considered in determining such penalty and the right of such
 employer to appeal as provided in the Kansas judicial review act.

(4) All civil penalties assessed and collected under this subsection
shall be remitted to the state treasurer in accordance with the provisions
of K.S.A. 75-4215, and amendments thereto. Upon receipt of each such
remittance, the state treasurer shall deposit the entire amount in the
state treasury to the credit of the state general fund.

(d) (1) An individual aggrieved by a violation of this section who is otherwise eligible for benefits under the employment security law shall not become ineligible for benefits pursuant to K.S.A. 44-705, and amendments thereto, or be disqualified from receiving benefits pursuant to K.S.A. 44-706, and amendments thereto, on the grounds that the individual:

(A) Was discharged or suspended for misconduct if the employer's
 conduct in discharging or suspending such individual was a violation of
 this section; or

(B) has declined to accept work that requires compliance with a
COVID-19 vaccine requirement if the individual has requested an
exemption from the prospective employer in accordance with this section
and such request was denied. In such case, such work for such
individual shall be deemed not to constitute suitable work for purposes
of the employment security law.

40 (2) (A) Notwithstanding the time limitations of K.S.A. 44-709, and 41 amendments thereto, or the provisions of K.S.A. 44-706, and 42 amendments thereto, or any other provision of the employment security 43 law to the contrary, a claimant upon request shall be retroactively paid

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benefits for any week that the claimant would otherwise have been 1 eligible for such benefits, if such claimant was disqualified from 2 3 receiving such benefits during the period of September 9, 2021, through 4 the effective date of this act on the grounds that the claimant was 5 discharged or suspended for misconduct as the result of the claimant's refusal to comply with a COVID-19 vaccine requirement after the 6 7 individual requested an exemption or accommodation from such requirement provided by state or federal law and such request was 8 9 denied.

10 The secretary of labor shall independently review any claims **(B)** denied during the period of September 9, 2021, through the effective 11 date of this act to determine if the claimant was disqualified from 12 receiving benefits on the grounds that the claimant was discharged or 13 suspended for misconduct as the result of the claimant's refusal to 14 comply with a COVID-19 vaccine requirement after the individual 15 16 requested an exemption or accommodation from such requirement provided by state or federal law and such request was denied. If the 17 18 claimant has not requested retroactive payment of such benefits as 19 provided by subparagraph (A), the secretary shall retroactively pay benefits to such claimant for any week that the claimant would 20 21 otherwise have been eligible for such benefits.

22 The claimant or the employer may appeal an award or denial of (C) 23 benefits made pursuant to this subsection as provided in K.S.A. 44-709, 24 and amendments thereto.

25 The secretary of labor shall develop and implement procedures (D) to enable claimants to retroactively substantiate and file claims under 26 27 this paragraph.

28 (3) As used in this subsection, terms mean the same as in the 29 employment security law.

(e) No employer shall impose a COVID-19 vaccine requirement 30 31 unless such requirement is expressly authorized by an act of the 32 legislature.

33 **(f)** No employer shall discriminate against any employee on the 34 basis of whether such employee has received a COVID-19 vaccine. 35

(g) As used in this section:

- 36 "COVID-19 vaccine" means an immunization, vaccination or (1) 37 injection against disease caused by the novel coronavirus identified as 38 SARS-CoV-2 or disease caused by a variant of the virus;
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"COVID-19 vaccine requirement" means that an employer: (2)

40 Requires an employee to receive a COVID-19 vaccine; (A)

(B) requires an employee to provide documentation certifying 41 receipt of a COVID-19 vaccine; or 42

43 (C) enforces a requirement described in subparagraph (A) or (B)

that is imposed by the federal government or any other entity; 1

"employee" means: (3)

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3 (A) An individual who is employed in this state for wages by an 4 employer; 5

(B) an applicant for employment by an employer; or

a noncompensated intern or apprentice for an employer; (C)

7 "employer" means any person in this state who employs one or (4) 8 more persons and includes the state of Kansas and all political 9 subdivisions of the state;

"person" means an individual, partnership, association, 10 (5) organization, corporation, legal representative, trustee, trustee in 11 12 *bankruptcy or receiver;*

13 "physician" means an individual licensed by the state board of (6) healing arts to practice medicine and surgery; 14

"punitive action" means any of the following actions related to 15 (7) the employee's exemption request: Dismissal, demotion, transfer, 16 reassignment, suspension, reprimand, warning of possible dismissal, 17 18 withholding of work or assessing any monetary penalty or unreasonable 19 charge; and

20 "religious beliefs" includes, but is not limited to, theistic and (8) 21 non-theistic moral and ethical beliefs as to what is right and wrong that 22 are sincerely held with the strength of traditional religious views.}

23 Sec. 2. This act shall take effect and be in force from and after its 24 publication in the Kansas register.