Session of 2020

HOUSE BILL No. 2503

By Committee on Appropriations

1-27

1	AN ACT concerning retirement and pensions; relating to the Kansas public
2	employees retirement system; amortizing a certain portion of the
3	unfunded actuarial liability of the system for a period of 25 years;
4	eliminating certain level-dollar employer contribution payments;
5	making and concerning appropriations for the fiscal year ending June
6	30, 2020; authorizing certain transfers from the state general fund to the
7	Kansas public employees retirement fund; establishing procedures for
8	lapsing and decreasing certain amounts of employer contributions for
9	state agencies for the fiscal year ending June 30, 2021; amending
10	K.S.A. 74-4920 and repealing the existing section.
11	
12	Be it enacted by the Legislature of the State of Kansas:
13	Section 1.
14	KANSAS PUBLIC EMPLOYEES
15	RETIREMENT SYSTEM
16	(a) On the effective date of this act, the director of accounts and
17	reports shall transfer \$268,412,000 from the state general fund to the
18	Kansas public employees retirement fund (365-00-7002-7000) of the
19	Kansas public employees retirement system for payment of the remaining
20	balance on delayed Kansas public employees retirement system's state and
21	school employer contributions from fiscal year 2017 and fiscal year 2019
22	as of June 30, 2020.
23	New Sec. 2. (a) If any legislation that authorizes the amortization of
24	the actuarial accrued liability for the state of Kansas, including the
25	department of corrections under K.S.A. 74-4914d, and amendments
26	thereto, and participating employers under K.S.A. 74-4931(1), (2) and (3),
27	and amendments thereto, in the Kansas public employees retirement
28	system over a period of 25 years commencing on December 31, 2017, is
29	passed by the legislature during the 2020 regular session and enacted into
30	law, then on July 1, 2020:
31	(1) The amount in each account of the state general fund of each state
32	agency that is appropriated for the fiscal year ending June 30, 2021, by an
33	appropriation act of the 2020 regular session of the legislature, that is
34	equal to the difference between the amount that is budgeted for payment to
35	the Kansas public employees retirement system for employer contributions

36 and the amount required for employer contributions under such

amortization period, as certified by the director of the budget to the
 director of accounts and reports for fiscal year 2021, is hereby lapsed from
 each such account; and

4 (2) the expenditure limitation established for the fiscal year ending June 30, 2021, by an appropriation act of the 2020 regular session of the 5 6 legislature, or by the state finance council, on each special revenue fund in 7 the state treasury is hereby decreased for fiscal year 2021 by the amount 8 equal to the difference between the amount that is budgeted for payment to 9 the Kansas public employees retirement system for employer contributions and the amount required for employer contributions under such 10 amortization period, as certified by the director of the budget to the 11 director of accounts and reports for fiscal year 2021, from each such 12 13 special revenue fund, or account thereof.

14 (b) The director of the budget shall transmit a copy of each such 15 certification under this section to the director of legislative research.

16 Sec. 3. K.S.A. 74-4920 is hereby amended to read as follows: 74-17 4920. (1) (a) Upon the basis of each annual actuarial valuation and 18 appraisal as provided for in K.S.A. 74-4908(3)(a), and amendments 19 thereto, the board shall certify, on or before July 15 of each year, to the 20 division of the budget in the case of the state and to the agent for each 21 other participating employer an actuarially determined estimate of the rate 22 of contribution-which that will be required, together with all accumulated 23 contributions and other assets of the system, to be paid by each such 24 participating employer to pay all liabilities which that shall exist or accrue 25 under the system, including amortization of the actuarial accrued liability as determined by the board. The board shall determine the actuarial cost 26 27 method to be used in annual actuarial valuations, to determine the 28 employer contribution rates that shall be certified by the board. Such 29 certified rate of contribution, amortization methods and periods and 30 actuarial cost method shall be based on the standards set forth in K.S.A. 31 74-4908(3)(a), and amendments thereto, and shall not be based on any 32 other purpose outside of the needs of the system, *except that for the state* 33 of Kansas, including the department of corrections under K.S.A. 74-34 4914d, and amendments thereto, and participating employers under K.S.A. 35 74-4931(1), (2) and (3), and amendments thereto, upon the basis of each 36 annual actuarial valuation and appraisal as provided for in K.S.A. 74-37 4908(3)(a), and amendments thereto, the board shall certify, on or before 38 July 15 of each year, to the division of the budget in the case of the state 39 and to the agent for each other participating employer, an actuarially determined estimate of the rate of contribution that will be required, 40 41 together with all accumulated contributions and other assets of the system, 42 to be paid by each such participating employer to pay all unfunded 43 actuarial liabilities that existed under the system on December 31, 2015,

including amortization of the unfunded actuarial liability for such
 participating employers over a period of 25 years commencing on
 December 31, 2017.

4 (b) (i) For employers affiliating on and after January 1, 1999, upon 5 the basis of an annual actuarial valuation and appraisal of the system 6 conducted in the manner provided for in K.S.A. 74-4908, and amendments 7 thereto, the board shall certify, on or before July 15 of each year to each 8 such employer an actuarially determined estimate of the rate of 9 contribution which that shall be required to be paid by each such employer 10 to pay all of the liabilities-which that shall accrue under the system from and after the entry date as determined by the board, upon recommendation 11 12 of the actuary. Such rate shall be termed the employer's participating service contribution and shall be uniform for all participating employers. 13 Such additional liability shall be amortized as determined by the board. 14 For all participating employers described in this section, the board shall 15 16 determine the actuarial cost method to be used in annual actuarial 17 valuations to determine the employer contribution rates that shall be 18 certified by the board.

19 (ii) The board shall determine for each such employer separately an 20 amount sufficient to amortize all liabilities for prior service costs-which 21 that shall have accrued at the time of entry into the system. On the basis of 22 such determination the board shall annually certify to each such employer 23 separately an actuarially determined estimate of the rate of contribution 24 which that shall be required to be paid by that employer to pay all of the 25 liabilities for such prior service costs. Such rate shall be termed the 26 employer's prior service contribution.

(2) The division of the budget and the governor shall include in the
budget and in the budget request for appropriations for personal services
the sum required to satisfy the state's obligation under this act as certified
by the board and shall present the same to the legislature for allowance and
appropriation.

32 (3) Each other participating employer shall appropriate and pay to the
33 system a sum sufficient to satisfy the obligation under this act as certified
34 by the board.

35 (4) Each participating employer is hereby authorized to pay the 36 employer's contribution from the same fund that the compensation for 37 which such contribution is made is paid from or from any other funds 38 available to it for such purpose. Each political subdivision, other than an 39 instrumentality of the state, which that is by law authorized to levy taxes 40 for other purposes, may levy annually at the time of its levy of taxes, a tax 41 which that may be in addition to all other taxes authorized by law for the 42 purpose of making its contributions under this act and, in the case of cities 43 and counties, to pay a portion of the principal and interest on bonds issued

1 under the authority of K.S.A. 12-1774, and amendments thereto, by cities 2 located in the county, which tax, together with any other fund available, 3 shall be sufficient to enable it to make such contribution. In lieu of levying 4 the tax authorized in this subsection, any taxing subdivision may pay such 5 costs from any employee benefits contribution fund established pursuant to 6 K.S.A. 12-16,102, and amendments thereto. Each participating employer 7 which that is not by law authorized to levy taxes as described above, but 8 which that prepares a budget for its expenses for the ensuing year and 9 presents the same to a governing body-which that is authorized by law to levy taxes as described above, may include in its budget an amount 10 sufficient to make its contributions under this act which may be in addition 11 12 to all other taxes authorized by law. Such governing body to which the 13 budget is submitted for approval, may levy a tax sufficient to allow the participating employer to make its contributions under this act, which tax, 14 together with any other fund available, shall be sufficient to enable the 15 16 participating employer to make the contributions required by this act.

17 (5) (a) The rate of contribution certified to a participating employer as 18 provided in this section shall apply during the fiscal year of the 19 participating employer—which *that* begins in the second calendar year 20 following the year of the actuarial valuation.

(b) (i) Except as specifically provided in this section, for fiscal years commencing in calendar year 1996 and in each subsequent calendar year, the rate of contribution certified to the state of Kansas shall in no event exceed the state's contribution rate for the immediately preceding fiscal year by more than 0.2% of the amount of compensation upon which members contribute during the period.

27 (ii) Except as specifically provided in this subsection, for the fiscal 28 vears commencing in the following calendar years, the rate of contribution 29 certified to the state of Kansas and to the participating employers under 30 K.S.A. 74-4931, and amendments thereto, shall in no event exceed the 31 state's contribution rate for the immediately preceding fiscal year by more 32 than the following amounts expressed as a percentage of compensation 33 upon which members contribute during the period: (A) For the fiscal year 34 commencing in calendar years 2010 through 2012, an amount not to 35 exceed more than 0.6% of the amount of the immediately preceding fiscal 36 year; (B) for the fiscal year commencing in calendar year 2013, an amount 37 not to exceed more than 0.9% of the amount of the immediately preceding 38 fiscal year; (C) for the fiscal year commencing in calendar year 2014, an 39 amount not to exceed more than 1% of the amount of the immediately 40 preceding fiscal year; (D) for the fiscal year commencing in calendar year 41 2015, the employer rate of contribution shall be 10.91%; (E) for the fiscal 42 year commencing in calendar year 2016, the employer rate of contribution 43 shall be 10.81%, except as provided by section 37(b) of chapter 54 of 2017

1 Session Laws of Kansas, and amendments thereto, for the participating 2 employers under K.S.A. 74-4931, and amendments thereto; (F) for the 3 fiscal year commencing in calendar year 2017, the employer rate of 4 contribution shall be 12.01% and for participating employers under K.S.A. 5 74-4931, and amendments thereto, an additional percentage of 6 compensation corresponding to the level dollar repayment amount-7 eertified by the board pursuant to subsection (17); and (G) in each 8 subsequent calendar year, an amount not to exceed more than 1.2% of the 9 amount of the immediately preceding fiscal year-and for participatingemployers under K.S.A. 74-4931, and amendments thereto, an additional 10 percentage of compensation corresponding to the level dollar repayment 11 12 amount certified by the board pursuant to subsections (17) and (18).

(iii) Except as specifically provided in this section, for fiscal years
commencing in calendar year 1997 and in each subsequent calendar year,
the rate of contribution certified to participating employers other than the
state of Kansas shall in no event exceed such participating employer's
contribution rate for the immediately preceding fiscal year by more than
0.15% of the amount of compensation upon which members contribute
during the period.

20 (iv) Except as specifically provided in this subsection, for the fiscal 21 years commencing in the following calendar years, the rate of contribution 22 certified to participating employers other than the state of Kansas shall in no event exceed the contribution rate for such employers for the 23 24 immediately preceding fiscal year by more than the following amounts 25 expressed as a percentage of compensation upon which members contribute during the period: (A) For the fiscal year commencing in 26 27 calendar years 2010 through 2013, an amount not to exceed more than 28 0.6% of the amount of the immediately preceding fiscal year; (B) for the 29 fiscal year commencing in calendar year 2014, an amount not to exceed 30 more than 0.9% of the amount of the immediately preceding fiscal year; 31 (C) for the fiscal year commencing in calendar year 2015, an amount not to exceed more than 1% of the amount of the immediately preceding fiscal 32 33 year; (D) for the fiscal year commencing in calendar year 2016, an amount 34 not to exceed more than 1.1% of the amount of the immediately preceding 35 fiscal year; and (E) for the fiscal year commencing in calendar year 2017, 36 and in each subsequent calendar year, an amount not to exceed more than 37 1.2% of the amount of the immediately preceding fiscal year.

(v) As part of the annual actuarial valuation, there shall be a separate
employer rate of contribution calculated for the state of Kansas, a separate
employer rate of contribution calculated for participating employers under
K.S.A. 74-4931, and amendments thereto, a combined employer rate of
contribution calculated for the state of Kansas and participating employers
under K.S.A. 74-4931, and amendments thereto, and a separate employer

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1 rate of contribution calculated for all other participating employers.

(vi) There shall be a combined employer rate of contribution certified
to the state of Kansas and participating employers under K.S.A. 74-4931,
and amendments thereto. There shall be a separate employer rate of
contribution certified to all other participating employers.

6 (vii) If the combined employer rate of contribution calculated for the 7 state of Kansas and participating employers under K.S.A. 74-4931, and 8 amendments thereto, is greater than the separate employer rate of 9 contribution for the state of Kansas, the difference in the two rates applied to the actual payroll of the state of Kansas for the applicable fiscal year 10 shall be calculated. This amount shall be certified by the board for deposit 11 12 additional employer contributions to the retirement benefit as 13 accumulation reserve for the participating employers under K.S.A. 74-14 4931, and amendments thereto.

(6) The actuarial cost of any legislation enacted in the 1994 session of
the Kansas legislature will be included in the June 30, 1994, actuarial
valuation in determining contribution rates for participating employers.

(7) The actuarial cost of the provisions of K.S.A. 74-4950i, and
amendments thereto, will be included in the June 30, 1998, actuarial
valuation in determining contribution rates for participating employers.
The actuarial accrued liability incurred for the provisions of K.S.A. 744950i, and amendments thereto, shall be amortized over 15 years.

23 (8) Except as otherwise provided by law, the actuarial cost of any 24 legislation enacted by the Kansas legislature, except the actuarial cost of 25 K.S.A. 74-49,114a, and amendments thereto, shall be in addition to the 26 employer contribution rates certified for the employer contribution rate in 27 the fiscal year immediately following such enactment. Such actuarial cost 28 shall be determined by the qualified actuary employed or retained by the 29 system pursuant to K.S.A. 74-4908, and amendments thereto, and reported 30 to the system and the joint committee on pensions, investments and benefits. 31

(9) Notwithstanding the provisions of subsection (8), the actuarial
cost of the provisions of K.S.A. 74-49,109 et seq., and amendments
thereto, shall be first reflected in employer contribution rates effective with
the first day of the first payroll period for the fiscal year 2005. The
actuarial accrued liability incurred for the provisions of K.S.A. 74-49,109
et seq., and amendments thereto, shall be amortized over 10 years.

(10) The cost of the postretirement benefit payment provided
pursuant to the provisions of K.S.A. 74-49,114b, and amendments thereto,
for retirants other than local retirants as described in subsection (11) or
insured disability benefit recipients shall be paid in the fiscal year
commencing on July 1, 2007.

43 (11) The actuarial accrued liability incurred for the provisions of

K.S.A. 74-49,114b, and amendments thereto, for the KPERS local group
and retirants who were employees of local employers-which *that* affiliated
with the Kansas police and firemen's retirement system shall be amortized
over 10 years.

5 (12) The cost of the postretirement benefit payment provided 6 pursuant to the provisions of K.S.A. 74-49,114c, and amendments thereto, 7 for retirants other than local retirants as described in subsection (13) or 8 insured disability benefit recipients shall be paid in the fiscal year 9 commencing on July 1, 2008.

10 (13) The actuarial accrued liability incurred for the provisions of 11 K.S.A. 74-49,114c, and amendments thereto, for the KPERS local group 12 and retirants who were employees of local employers which *that* affiliated 13 with the Kansas police and firemen's retirement system shall be amortized 14 over 10 years.

15 (14) The board with the advice of the actuary may fix the contribution rates for participating employers joining the system after one year from the first entry date or for employers who exercise the option contained in K.S.A. 74-4912, and amendments thereto, at rates different from the rate fixed for employers joining within one year of the first entry date.

(15) Employer contributions shall in no way be limited by any other
 act which *that* now or in the future establishes or limits the compensation
 of any member.

23 (16) Notwithstanding any provision of law to the contrary, each participating employer shall remit quarterly, or as the board may otherwise 24 25 provide, all employee deductions and required employer contributions to the executive director for credit to the Kansas public employees retirement 26 fund within three days after the end of the period covered by the 27 28 remittance by electronic funds transfer. Remittances of such deductions 29 and contributions received after such date are delinquent. Delinquent 30 payments due under this subsection shall be subject to interest at the rate 31 established for interest on judgments under K.S.A. 16-204(a), and 32 amendments thereto. At the request of the board, delinquent payments 33 which that are due or interest owed on such payments, or both, may be 34 deducted from any other moneys payable to such employer by any 35 department or agency of the state.

36 (17) The actuarial cost of the reduction of employer contributions for 37 eligible employers as specified in K.S.A. 74-4931(1), (2) and (3), and-38 amendments thereto, pursuant to the provisions of section 37 of chapter 54 39 of the 2017 session laws of Kansas, and amendments thereto, shall beamortized over 20 years as a level dollar amount, as certified by the board 40 41 upon recommendation of the consulting actuary, through an additional percentage of compensation for participating employers under K.S.A. 74-42 4931, and amendments thereto. This additional percentage of 43

1 compensation shall first be reflected in employer contribution rates for

- 2 participating employers under K.S.A. 74-4931, and amendments thereto,
- 3 effective on the first day of the first payroll period for the fiscal year 2018.
- 4 (18) The actuarial cost of \$194,022,683 shall be amortized over 20-5 years as a level dollar amount, as certified by the board upon-
- 6 recommendation of the consulting actuary, through an additional
 7 percentage of compensation for participating employers under K.S.A. 74-
- 8 4931, and amendments thereto. This additional percentage of
- 9 compensation shall first be reflected in employer contribution rates for
- 10 participating employers under K.S.A. 74-4931, and amendments thereto,
- 11 effective on the first day of the first payroll period for the fiseal year 2020.
- 12 Sec. 4. K.S.A. 74-4920 is hereby repealed.
- Sec. 5. This act shall take effect and be in force from and after itspublication in the Kansas register.