Session of 2015

HOUSE BILL No. 2400

By Committee on Taxation

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 AN ACT repealing the local ad valorem tax reduction fund and authorization for transfers and payments thereto; amending K.S.A. 65-163j, 65-3306, 65-3327 and 79-2965 and K.S.A. 2014 Supp. 74-8768, 75-2556 and 79-1479 and repealing the existing sections; also repealing K.S.A. 19-2694, 79-2960, 79-2961 and 79-2962 and K.S.A. 2014 Supp. 79-2959.

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8 Be it enacted by the Legislature of the State of Kansas:

9 Section 1. K.S.A. 65-163j is hereby amended to read as follows: 65-163i. (a) The dedicated source of revenue for repayment of a loan to a 10 11 municipality may include service charges, connection fees, special 12 assessments, property taxes, grants or any other source of revenue lawfully 13 available to the municipality for such purpose. In order to ensure repayment by municipalities of the amounts of loans provided under this 14 15 act, the secretary, after consultation with the governing body of any municipality which receives a loan, may adopt charges to be levied against 16 individuals and entities served by the project. Any such charges shall 17 remain in effect until the total amount of the loan, and any interest thereon, 18 19 has been repaid. The charges shall, insofar as is practicable, be equitably 20 assessed and may be in the form of a surcharge to the existing charges of 21 the municipality. The governing body of any municipality which receives a 22 loan under this act shall collect any charges established by the secretary 23 and shall pay the moneys collected therefrom to the secretary in 24 accordance with procedures established by the secretary.

25 (b) Upon the failure of a municipality to meet the repayment terms 26 and conditions of the agreement, the secretary may order the treasurer of 27 the county in which the municipality is located to pay to the secretary such portion of the municipality's share of the local ad valorem tax reduction 28 29 fund as may be necessary to meet the terms of the agreement,notwithstanding the provisions of K.S.A. 79-2960 and 79-2961, and 30 31 amendments thereto. Upon the issuance of such an order, the municipality 32 shall not be required to make the tax levy reductions otherwise required by 33 K.S.A. 79-2960 and 79-2961, and amendments thereto.

34 (c) Municipalities which are provided with loans under this act shall
 35 maintain project accounts in accordance with generally accepted
 36 government accounting standards.

(d)(c) Any loans received by a municipality under the provisions of
 this act shall be construed to be bonds for the purposes of K.S.A. 10-1116
 and 79-5028, and amendments thereto, and the amount of such loans shall
 not be included within any limitation on the bonded indebtedness of the
 municipality.

6 Sec. 2. K.S.A. 65-3306 is hereby amended to read as follows: 65-7 3306. The secretary's annual request for appropriations to the water 8 pollution control account shall be based on an estimate of the fiscal needs 9 for the ensuing budget year, less any amounts received by the secretary from any public or private grants or contributions and moneys in such 10 account shall be used solely for the purposes provided for by this act. 11 12 Moneys allocated to a municipality shall be encumbered as an expenditure of this account upon the formal letting of a contract for the improvement 13 notwithstanding the date on which actual payment is made of the state 14 15 financial assistance. Any municipality may contribute moneys to the state water pollution control account. If there are no uncommitted or 16 unencumbered moneys in the water pollution control account, any 17 18 municipality applying for any water pollution control project as defined in 19 K.S.A. 65-3302, and amendments thereto, shall as a condition of such 20 application certify in writing to the secretary that a contribution in the 21 amount of twenty-five percent (25%) 25% of the eligible cost of such 22 project will be made to the water pollution control account by such 23 municipality prior to formal letting of a construction contract. Upon 24 receipt by the secretary, each such contribution shall be retained in a subaccount of the water pollution control account for use solely in the 25 project for which the municipality has made application. 26

27 Notwithstanding the provisions of K.S.A. 79-2960 and 79-2961, any 28 municipality applying for such a water pollution control project may make 29 such contribution from all or such part of its share of the local ad valorem tax reduction fund as may be necessary for such purpose, and to the extent 30 such fund is pledged and used for such purpose the municipality shall not 31 32 be required to make the tax levy reductions otherwise required by K.S.A. 33 79-2960 and 79-2961. Taxes levied by any municipality by reason of its failure to make such reduction in its levies shall not be subject to or be-34 35 considered in computing the aggregate limitation upon the levy of taxes by 36 such municipality under the provisions of K.S.A. 79-5003.

Sec. 3. K.S.A. 65-3327 is hereby amended to read as follows: 65-3327. (a) The dedicated source of revenue for repayment of the loans may include service charges, connection fees, special assessments, property taxes, grants or any other source of revenue lawfully available to the municipality for such purpose. In order to ensure repayment by municipalities of the amounts of loans provided under K.S.A. 65-3321 through 65-3329, and amendments thereto, the secretary, after consultation

with the governing body of any municipality which receives a loan, may 1 2 adopt charges to be levied against users of the project. Any such charges shall remain in effect until the total amount of the loan, and any interest 3 4 thereon, has been repaid. The charges shall, insofar as is practicable, be 5 equitably assessed and may be in the form of a surcharge to the existing 6 charges of the municipality. The governing body of any municipality 7 which receives a loan under K.S.A. 65-3321 through 65-3329, and 8 amendments thereto, shall collect any charges established by the secretary 9 and shall pay the moneys collected therefrom to the secretary in 10 accordance with procedures established by the secretary.

(b) Upon the failure of a municipality to meet the repayment terms 11 and conditions of the agreement, the secretary may order the treasurer of 12 the county in which the municipality is located to pay to the secretary such 13 portion of the municipality's share of the local ad valorem tax reduction 14 fund as may be necessary to meet the terms of the agreement,-15 notwithstanding the provisions of K.S.A. 79-2960 and 79-2961 and 16 amendments thereto. Upon the issuance of such an order, the municipality 17 shall not be required to make the tax levy reductions otherwise required by 18 19 K.S.A. 79-2960 and 79-2961 and amendments thereto.

20 (e) Municipalities which are provided with loans under K.S.A. 65-21 3321 through 65-3329, and amendments thereto, shall maintain project 22 accounts in accordance with generally accepted government accounting 23 standards.

29 (c)(d) Any loans received by a municipality under the provisions of 30 K.S.A. 65-3321 through 65-3329, and amendments thereto, shall be 31 construed to be bonds for the purposes of K.S.A. 10-1116 and 79-5028, 32 and amendments thereto, and the amount of such loans shall not be 33 included within any limitation on the bonded indebtedness of the 34 municipality.

Sec. 4. K.S.A. 2014 Supp. 74-8768 is hereby amended to read as 35 36 follows: 74-8768. (a) There is hereby created the expanded lottery act 37 revenues fund in the state treasury. All expenditures and transfers from 38 such fund shall be made in accordance with appropriation acts. All moneys 39 credited to such fund shall be expended or transferred only for the 40 purposes of reduction of state debt, state infrastructure improvements, the 41 university engineering initiative act, reduction of local ad valorem tax in 42 the same manner as provided for allocation of amounts in the local ad 43 valorem tax reduction fund in subsection (c) and reduction of the unfunded

4

actuarial liability of the system attributable to the state of Kansas and
 participating employers under K.S.A. 74-4931, and amendments thereto,
 by the Kansas public employees retirement system.

4 (b) On July 1, 2012, July 1, 2013, July 1, 2014, July 1, 2015, July 1, 5 2016, July 1, 2017, July 1, 2018, July 1, 2019, July 1, 2020, and July 1, 6 2021, or as soon thereafter such date as moneys are available, the first 7 \$10,500,000 credited to the expanded lottery act revenues fund shall be 8 transferred by the director of accounts and reports from the expanded 9 lottery act revenues fund in one or more substantially equal amounts, to 10 each of the following: The Kan-grow engineering fund - KU, Kan-grow engineering fund - KSU and Kan-grow engineering fund - WSU. Each 11 12 such special revenue fund shall receive \$3,500,000 annually in each of such years. Commencing in fiscal year 2014, after such transfer has been 13 14 made, 50% of the remaining moneys credited to the fund shall be 15 transferred on a quarterly basis by the director of accounts and reports 16 from the fund to the Kansas public employees retirement system fund to 17 be applied to reduce the unfunded actuarial liability of the system 18 attributable to the state of Kansas and participating employers under 19 K.S.A. 74-4931 et seq., and amendments thereto, until the system as a 20 whole attains an 80% funding ratio as certified by the board of trustees of 21 the Kansas public employees retirement system.

22 (c) Moneys credited to the fund and expended or transferred for the 23 purposes of reducing local ad valorem taxes shall be allocated as follows: 24 (1) Sixty-five percent of the amount to be distributed shall be apportioned on the basis of the population figures of the counties certified to the 25 secretary of state pursuant to K.S.A. 11-201, and amendments thereto, on 26 27 July 1 of the preceding year; and (2) thirty-five percent of such amount 28 shall be apportioned on the basis of the equalized assessed tangible valuations on the tax rolls of the counties on November 1 of the preceding 29 30 year as certified by the director of property valuation.

Sec. 5. K.S.A. 2014 Supp. 75-2556 is hereby amended to read as follows: 75-2556. (a) The state librarian shall determine the amount of the grant-in-aid each eligible local public library is to receive based on the latest population census figures as certified by the division of the budget.

(b) Except as provided by subsection (d), no local public library shall be eligible for any state grants-in-aid if the total amount of the following paragraphs is less than the total amount produced from such sources for the same library for the previous year, based on the information contained in the official annual budgets of municipalities that are filed with the division of accounts and reports in accordance with K.S.A. 79-2930, and amendments thereto:

42 (1) The amount produced by the local ad valorem tax levies for the43 current year expenses for such library;

1 (2) the amount of moneys received from the local ad valorem tax-2 reduction fund for current year expenses for such library;

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3 (3)—the amount of moneys received from taxes levied upon motor
4 vehicles under the provisions of K.S.A. 79-5101 et seq., and amendments
5 thereto, for current year expenses for such library; and

 $\begin{pmatrix} (4)(3) \\ (4)(3) \end{pmatrix}$ the amount of moneys received in the current year from collections of unpaid local ad valorem tax levies for prior year expenses for such library.

9 (c) Local public library districts in which the assessed valuation 10 decreases shall remain eligible for state grants-in-aid so long as the ad 11 valorem tax mill rate for the support of such library has not been reduced 12 below the mill rate imposed for such purpose for the previous year.

(d) If a local public library fails to qualify for eligibility for any state
grants-in-aid under subsection (b), the state librarian shall have the power
to continue the eligibility of a local public library for any state grants-inaid if the state librarian, after evaluation of all the circumstances,
determines that the legislative intent for maintenance of local tax levy
support for the on-going operations of the library is being met by the
library district.

(e) The distribution so determined shall be apportioned and paid onFebruary 15 of each year.

22 Sec. 6. K.S.A. 2014 Supp. 79-1479 is hereby amended to read as 23 follows: 79-1479. (a) On or before January 15, 1992, and quarterly thereafter, the county or district appraiser shall submit to the director of 24 25 property valuation a progress report indicating actions taken during the preceding quarter calendar year to implement the appraisal of property in 26 27 the county or district. Whenever the director of property valuation shall 28 determine that any county has failed, neglected or refused to properly 29 provide for the appraisal of property or the updating of the appraisals on an annual basis in substantial compliance with the provisions of law and the 30 31 guidelines and timetables prescribed by the director, the director shall file 32 with the state board of tax appeals a complaint stating the facts upon which 33 the director has made the determination of noncompliance as provided by 34 K.S.A. 79-1413a, and amendments thereto. If, as a result of such 35 proceeding, the state board of tax appeals finds that the county is not in 36 substantial compliance with the provisions of law and the guidelines and 37 timetables of the director of property valuation providing for the appraisal 38 of all property in the county or the updating of the appraisals on an annual 39 basis, it shall order the immediate assumption of the duties of the office of county appraiser by the director of the division of property valuation until 40 41 such time as the director of property valuation determines that the county is in substantial compliance with the provisions of law. In addition, the 42 43 board shall order the state treasurer to withhold all or a portion of the

5

1 county's entitlement to moneys from either or both of the local ad valorem

2 tax reduction fund and the city and county revenue sharing fund for the 3 year following the year in which the order is issued. Upon service of any 4 such order on the board of county commissioners, the appraiser shall 5 immediately deliver to the director of property valuation, or the director's 6 designee, all books, records and papers pertaining to the appraiser's office.

7 Any county for which the director of the division of property valuation 8 is ordered by the state board of tax appeals to assume the responsibility 9 and duties of the office of county appraiser shall reimburse the state for the 10 actual costs incurred by the director of the division of property valuation in the assumption and carrying out of such responsibility and duties, 11 including any contracting costs in the event it is necessary for the director 12 13 of property valuation to contract with private appraisal firms to carry out 14 such responsibilities and duties.

15 (b) On or before June 1 of each year, the director of property 16 valuation shall review the appraisal of property in each county or district to determine if property within the county or district is being appraised or 17 valued in accordance with the requirements of law. If the director 18 19 determines the property in any county or district is not being appraised in 20 accordance with the requirements of law, the director of property valuation 21 shall notify the county or district appraiser and the board of county 22 commissioners of any county or counties affected that the county has 30 23 days within which to submit to the director a plan for bringing the 24 appraisal of property within the county into compliance.

25 If a plan is submitted and approved by the director the county or district shall proceed to implement the plan as submitted. The director shall 26 27 continue to monitor the program to insure that the plan is implemented as 28 submitted. If no plan is submitted or if the director does not approve the plan, the director shall petition the state board of tax appeals for a review 29 30 of the plan or, if no plan is submitted, for authority for the division of 31 property valuation to assume control of the appraisal program of the 32 county and to proceed to bring the same into compliance with the 33 requirements of law.

34 If the state board of tax appeals approves the plan, the county or district 35 appraiser shall proceed to implement the plan as submitted. If no plan has 36 been submitted or the plan submitted is not approved, the board shall fix a 37 time within which the county may submit a plan or an amended plan for 38 approval. If no plan is submitted and approved within the time prescribed 39 by the board, the board shall order the division of property valuation to 40 assume control of the appraisal program of the county and shall certify its 41 order to the state treasurer who shall withhold distributions of the county's 42 share of moneys from the county and city revenue sharing fund-and the 43 local ad valorem tax reduction fund and credit the same to the general fund

of the state for the year following the year in which the board's order is
 made. The director of property valuation shall certify the amount of the
 cost incurred by the division in bringing the program in compliance to the
 state board of tax appeals. The board shall order the county commissioners
 to reimburse the state for such costs.

6 (c) The state board of tax appeals shall within 60 days after the 7 publication of the Kansas assessment/sales ratio study review such 8 publication to determine county compliance with K.S.A. 79-1439, and 9 amendments thereto. If in the determination of the board one or more 10 counties are not in substantial compliance and the director of property valuation has not acted under subsection (b), the board shall order the 11 12 director of property valuation to take such corrective action as is necessary 13 or to show cause for noncompliance.

Sec. 7. K.S.A. 79-2965 is hereby amended to read as follows: 79-2965. (a) The state treasurer shall make a determination of the total amount of each county's entitlement from the county and city revenue sharing fund for each year prior to the first distribution from the fund in that year.

19 (b) In making the determination, the state treasurer shall allocate the 20 total amount to be transferred to the county and city revenue sharing fund 21 for distribution in that year, exclusive of \$600,000 which amount shall be 22 designated as the deficiency equalization amount, in the following manner: 23 (1) Sixty-five percent of such amount shall be allocated on the basis of the 24 population figures of the counties certified to the secretary of state 25 pursuant to K.S.A. 11-201, and amendments thereto, on July 1 of the 26 preceding year; and (2) the remaining 35% shall be allocated on the basis 27 of the equalized assessed tangible valuations on the tax rolls of the 28 counties on November 1 of the preceding year as certified by the director 29 of property valuation.

30 (c) In any year when a county's portion determined under the formula 31 in subsection (b) added to the amount that county receives from the local 32 ad valorem tax reduction fund for such year is less than the total of each 33 distribution made to that county in the state's fiscal year 1977 from the local ad valorem tax reduction fund, the alcoholic liquor control-34 35 enforcement fund and revenue collected from the sale of cigarette tax-36 indicia, the difference between such amounts shall be allocated to that 37 eounty from the deficiency equalization amount.

(d) Any portion of the deficiency equalization amount not allocated
 as provided in subsection (c) shall be allocated among all of the counties
 according to the formula using population and equalized assessed tangible
 valuation as prescribed in subsection (b).

42 (e)(d) The total amount allocated to a county under the provisions of 43 this section for any year shall be deemed to be that county's entitlement

- 1 from the county and city revenue sharing fund for that year.
- 2 Sec. 8. K.S.A. 19-2694, 65-163j, 65-3306, 65-3327, 79-2960, 79-
- 3 2961, 79-2962 and 79-2965 and K.S.A. 2014 Supp. 74-8768, 75-2556, 79-
- 4 1479 and 79-2959 are hereby repealed.
- 5 Sec. 9. This act shall take effect and be in force from and after its 6 publication in the statute book.