Session of 2013

## HOUSE BILL No. 2042

By Committee on Taxation

1-22

AN ACT concerning property appraisal and taxation.; amending K.S.A.
 <del>79-1475 and K.S.A.</del> 2012 Supp. 74-2433f, 79-1448, <del>79-1460</del>, 79-1609,
 79-1701a and 79-1702 and repealing the existing sections.

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Be it enacted by the Legislature of the State of Kansas:

6 Section 1. K.S.A. 2012 Supp. 74-2433f is hereby amended to read as 7 follows: 74-2433f. (a) There shall be a division of the state court of tax 8 appeals known as the small claims and expedited hearings division. 9 Hearing officers appointed by the chief hearing officer shall have authority 10 to hear and decide cases heard in the small claims and expedited hearings 11 division.

12 The small claims and expedited hearings division shall have (b) 13 jurisdiction over hearing and deciding applications for the refund of 14 protested taxes under the provisions of K.S.A. 79-2005, and amendments 15 thereto, and hearing and deciding appeals from decisions rendered pursuant to the provisions of K.S.A. 79-1448, and amendments thereto, 16 and of article 16 of chapter 79 of the Kansas Statutes Annotated, and acts 17 18 amendatory thereof or supplemental amendments thereto, with regard to 19 single-family residential property. The filing of an appeal with the small 20 claims and expedited hearings division shall be a prerequisite for filing an appeal with the state court of tax appeals for appeals involving single-21 22 family residential property.

(c) At the election of the taxpayer, the small claims and expedited 23 hearings division shall have jurisdiction over: (1) Any appeal of a decision, 24 finding, order or ruling of the director of taxation, except an appeal, 25 26 finding, order or ruling relating to an assessment issued pursuant to K.S.A. 27 79-5201 et seq., and amendments thereto, in which the amount of tax in controversy does not exceed \$15,000; (2) hearing and deciding 28 29 applications for the refund of protested taxes under the provisions of K.S.A. 79-2005, and amendments thereto, where the value of the property, 30 other than property devoted to agricultural use, is less than \$2,000,000 as 31 32 reflected on the valuation notice; and (3) hearing and deciding appeals 33 from decisions rendered pursuant to the provisions of K.S.A. 79-1448, and amendments thereto, and of article 16 of chapter 79 of the Kansas Statutes 34 35 Annotated, and acts amendatory thereof or supplemental amendments thereto, other than those relating to land devoted to agricultural use, 36

wherein the value of the property is less than \$2,000,000 as reflected on
 the valuation notice.

3 (d) In accordance with the provisions of K.S.A. 74-2438, and 4 amendments thereto, any party may elect to appeal any application or decision referenced in subsection (b) to the state court of tax appeals. 5 6 Except as provided in subsection (b) regarding single-family residential 7 property, the filing of an appeal with the small claims and expedited 8 hearings division shall not be a prerequisite for filing an appeal with the 9 state court of tax appeals under this section. Final decisions of the small 10 claims and expedited hearings division may be appealed to the state court of tax appeals. An appeal of a decision of the small claims and expedited 11 12 hearings division to the state court of tax appeals shall be de novo.

13 (e) A taxpayer shall commence a proceeding in the small claims and expedited hearings division by filing a notice of appeal in the form 14 prescribed by the rules of the state court of tax appeals which shall state 15 16 the nature of the taxpayer's claim. Notice of appeal shall be provided to the 17 appropriate unit of government named in the notice of appeal by the taxpayer. In any valuation appeal or tax protest commenced pursuant to 18 19 articles 14 and 20 of chapter 79 of the Kansas Statutes Annotated, and amendments thereto, the hearing shall be conducted in the county where 20 21 the property is located or a county adjacent thereto. In any appeal from a 22 final determination by the secretary of revenue, the hearing shall be 23 conducted in the county in which the taxpayer resides or a county adjacent 24 thereto.

25 The hearing in the small claims and expedited hearings division (f) shall be informal. The hearing officer may hear any testimony and receive 26 27 any evidence the hearing officer deems necessary or desirable for a just 28 determination of the case. A hearing officer shall have the authority to administer oaths in all matters before the hearing officer. All testimony 29 30 shall be given under oath. A party may appear personally or may be 31 represented by an attorney, a certified public accountant, a certified general 32 appraiser, a tax representative or agent, a member of the taxpayer's 33 immediate family or an authorized employee of the taxpayer. A county or 34 unified government may be represented by the county appraiser, designee 35 of the county appraiser, county attorney or counselor or other 36 representatives so designated. No transcript of the proceedings shall be 37 kept.

(g) The hearing in the small claims and expedited hearings division shall be conducted within 60 days after the appeal is filed in the small claims and expedited hearings division unless such time period is waived by the taxpayer. A decision shall be rendered by the hearing officer within 30 days after the hearing is concluded and, in cases arising from appeals described by subsections (b) and (c)(2) and (3), shall be accompanied by a 1 written explanation of the reasoning upon which such decision is based.

Documents provided by a taxpayer or county or district appraiser shall be
returned to the taxpayer or the county or district appraiser by the hearing
officer and shall not become a part of the court's permanent records.
Documents provided to the hearing officer shall be confidential and may
not be disclosed, except as otherwise specifically provided.

7 (h) With regard to any matter properly submitted to the division 8 relating to the determination of valuation of property for taxation purposes, 9 it shall be the duty of the county appraiser to initiate the production of 10 evidence to demonstrate, by a preponderance of the evidence, the validity and correctness of such determination. No presumption shall exist in favor 11 12 of the county appraiser with respect to the validity and correctness of such 13 determination. With regard to leased commercial and industrial property, 14 the presumption of validity and correctness of such determination shall 15 exist in favor of the county appraiser unless the taxpayer has furnished the 16 county or district appraiser, either at within 30 calendar days following the informal meeting required by K.S.A. 79-1448, and amendments 17 18 thereto, or within 30 calendar days following the informal meeting 19 required by K.S.A. 79-2005, and amendments thereto, a complete income 20 and expense statement for the property for the three years next preceding 21 the year of appeal.

22 Sec. 2. K.S.A. 2012 Supp. 79-1448 is hereby amended to read as 23 follows: 79-1448. Any taxpayer may complain or appeal to the county 24 appraiser from the classification or appraisal of the taxpayer's property by 25 giving notice to the county appraiser within 30 days subsequent to the date 26 of mailing of the valuation notice required by K.S.A. 79-1460, and 27 amendments thereto, for real property, and on or before May 15 for 28 personal property. The county appraiser or the appraiser's designee shall 29 arrange to hold an informal meeting with the aggrieved taxpayer with 30 reference to the property in question. At such meeting it shall be the duty 31 of the county appraiser or the county appraiser's designee to initiate 32 production of evidence to substantiate the valuation of such property, 33 including the affording to the taxpayer of the opportunity to review the 34 data sheet of comparable sales utilized in the determination of such 35 valuation. In any appeal from the appraisal of leased commercial and 36 industrial property, the county or district appraiser's appraised value shall 37 be presumed to be valid and correct and may only be rebutted by a 38 preponderance of the evidence, unless the property owner furnishes the 39 county or district appraiser a complete income and expense statement for 40 the property for the three years next preceding the year of appeal within 41 **30 calendar days following the informal meeting**. The county appraiser 42 may extend the time in which the taxpayer may informally appeal from the 43 classification or appraisal of the taxpayer's property for just and adequate

reasons. Except as provided in K.S.A. 79-1404, and amendments thereto, 1 2 no informal meeting regarding real property shall be scheduled to take 3 place after May 15, nor shall a final determination be given by the 4 appraiser after May 20. Any final determination shall be accompanied by a written explanation of the reasoning upon which such determination is 5 6 based when such determination is not in favor of the taxpayer. Any 7 taxpayer who is aggrieved by the final determination of the county 8 appraiser may appeal to the hearing officer or panel appointed pursuant to 9 K.S.A. 79-1611, and amendments thereto, and such hearing officer, or 10 panel, for just cause shown and recorded, is authorized to change the classification or valuation of specific tracts or individual items of real or 11 12 personal property in the same manner provided for in K.S.A. 79-1606, and amendments thereto. In lieu of appealing to a hearing officer or panel 13 appointed pursuant to K.S.A. 79-1611, and amendments thereto, any 14 15 taxpayer aggrieved by the final determination of the county appraiser, 16 except with regard to land devoted to agricultural use, wherein the value of 17 the property, is less than \$2,000,000, as reflected on the valuation notice, 18 or the property constitutes single family residential property, may appeal to 19 the small claims and expedited hearings division of the state court of tax appeals within the time period prescribed by K.S.A. 79-1606, and 20 21 amendments thereto. Any taxpayer who is aggrieved by the final 22 determination of a hearing officer or panel may appeal to the state court of 23 tax appeals as provided in K.S.A. 79-1609, and amendments thereto. An 24 informal meeting with the county appraiser or the appraiser's designee 25 shall be a condition precedent to an appeal to the county or district hearing 26 panel.

27 Sec. 3. K.S.A. 2012 Supp. 79-1460 is hereby amended to read as-28 follows: 79-1460. (a) The county appraiser shall notify each taxpayer in 29 the county annually on or before March 1 for real property and May 1 for 30 personal property, by mail, which shall include electronic mail when an-31 electronic mail address has been provided by the taxpaver or is included. 32 in any personal property tax return filed pursuant to K.S.A. 79-303 or 79-33 332a, and amendments thereto, directed to the taxpayer's last known 34 address, of the classification and appraised valuation of the taxpayer's 35 property, except that, the valuation for all real property shall not be-36 increased unless: (1) The record of the latest physical inspection was-37 reviewed by the county or district appraiser, and documentation exists to 38 support such increase in valuation in compliance with the directives and 39 specifications of the director of property valuation, and such record and documentation is available to the affected taxpayer; and (2) for the taxable 40 41 year next following the taxable year that the valuation for real property has 42 been reduced due to a final determination made pursuant to the valuation 43 appeals process, documented substantial and compelling reasons exist-

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therefor and are provided by the county appraiser. When the valuation for 1 2 real property has been reduced due to a final determination made pursuant 3 to the valuation appeals process for the prior year, and the county appraiser 4 has already certified the appraisal rolls for the current year to the county 5 elerk pursuant to K.S.A. 79-1466, and amendments thereto, the county-6 appraiser may amend the appraisal rolls and certify the changes to the-7 county clerk to implement the provisions of this subsection and reduce the 8 valuation of the real property to the prior year's final determination, except 9 that such changes shall not be made after October 31 of the current year. 10 For the purposes of this section and in the case of real property, the term 11 "taxpayer" shall be deemed to be the person in ownership of the property 12 as indicated on the records of the office of register of deeds or county clerk 13 and, in the case where the real property or improvement thereon is the subject of a lease agreement, such term shall also be deemed to include the 14 15 lessee of such property if the lease agreement has been recorded or filed in 16 the office of the register of deeds. Such notice shall specify separately both 17 the previous and current appraised and assessed values for each property 18 elass identified on the parcel. Such notice shall also contain the uniform 19 parcel identification number prescribed by the director of property-20 valuation. Such notice shall also contain a statement of the taxpayer's right 21 to appeal, the procedure to be followed in making such appeal and the-22 availability without charge of the guide devised pursuant to subsection (b). 23 Such notice may, and if the board of county commissioners so require,-24 shall provide the parcel identification number, address and the sale date 25 and amount of any or all sales utilized in the determination of appraised 26 value of residential real property. In any year in which no change in-27 appraised valuation of any real property from its appraised valuation in the 28 next preceding year is determined, an alternative form of notification-29 which has been approved by the director of property valuation may be-30 utilized by a county. Failure to timely mail or receive such notice shall in 31 no way invalidate the classification or appraised valuation as changed. The 32 secretary of revenue shall adopt rules and regulations necessary to-33 implement the provisions of this section. 34 (b) For all taxable years commencing after December 31, 1999, there

35 shall be provided to each taxpayer, upon request, a guide to the property 36 tax appeals process. The director of the division of property valuation shall 37 devise and publish such guide, and shall provide sufficient copies thereof 38 to all county appraisers. Such guide shall include but not be limited to: (1) 39 A restatement of the law which pertains to the process and practice of-40 property appraisal methodology, including the contents of K.S.A. 79-503a 41 and 79-1460, and amendments thereto; (2) the procedures of the appeals 42 process, including the order and burden of proof of each party and time 43 frames required by law; and (3) such other information deemed necessary

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1 to educate and enable a taxpayer to properly and competently pursue an 2 appraisal appeal.

3 Sec. 4. K.S.A. 79-1475 is hereby amended to read as follows: 79-4 1475. Whenever the county appraiser discovers that any real property or. 5 improvements thereon, subject to taxation has been omitted from the tax 6 rolls, such property or improvements thereon, shall immediately be listed 7 and valued by the appraiser, and returned to the county elerk. The county 8 elerk, upon receipt of the valuation for such property or improvements-9 thereon, shall place such property on the tax rolls and compute the amount of tax due based upon the mill levy for the year or years, not to exceed two 10 ealendar years preceding January 1 of the ealendar year in which the-11 12 property is discovered, in which such tax should have been levied, and-13 shall certify such amount to the county treasurer as an added or escaped 14 appraisal. The amount of such tax shall be due immediately and payable 15 within 45 days after the issuance of an added or escaped property tax bill 16 by the county treasurer. No interest shall be imposed unless the taxremains unpaid after such 45-day period. Taxes levied pursuant to this 17 18 section which remain unpaid after such 45-day period shall be deemed-19 delinguent and the county treasurer shall proceed to collect and distribute 20 such tax in the same manner as prescribed by law for the collection and 21 distribution of other taxes levied on property which are delinquent. No-22 property tax levied pursuant to this section shall be payable by any person 23 other than the current owner of the property unless such property was-24 acquired by will, inheritance or gift. Notwithstanding the foregoing, if the 25 current owner of any such property or improvements thereon, purchased in the tax year in which such property was discovered to have been omitted 26 27 from the tax rolls pays the property tax which would have been levied 28 upon such property for such year within 45 days after the issuance of an 29 added or escaped property tax bill by the county treasurer, such owner 30 shall not be liable for any property tax which would have been levied upon such property for any prior taxable year. Improvements, as used in this-31 32 section, shall include all improvements on the property parcel omitted-33 from the tax rolls notwithstanding that other improvements on the property 34 were not omitted from the taxrolls.

35 Sec. 5. 3. K.S.A. 2012 Supp. 79-1609 is hereby amended to read as follows: 79-1609. Any person aggrieved by any order of the hearing 36 37 officer or panel may appeal to the state court of tax appeals by filing a 38 written notice of appeal, on forms approved by the state court of tax 39 appeals and provided by the county clerk for such purpose, stating the 40 grounds thereof and a description of any comparable property or properties and the appraisal thereof upon which they rely as evidence of inequality of 41 42 the appraisal of their property, if that be a ground of the appeal, with the 43 state court of tax appeals and by filing a copy thereof with the county clerk

within 30 days after the date of the order from which the appeal is taken. A 1 2 county or district appraiser may appeal to the state court of tax appeals 3 from any order of the hearing officer or panel. With regard to any matter 4 properly submitted to the court relating to the determination of valuation 5 of residential property or real property used for commercial and industrial 6 purposes for taxation purposes, it shall be the duty of the county appraiser 7 to initiate the production of evidence to demonstrate, by a preponderance 8 of the evidence, the validity and correctness of such determination-except 9 that no such duty shall accrue with regard to leased commercial and industrial property unless the property owner has furnished to the county 10 or district appraiser a complete income and expense statement for the-11 12 property for the three years next preceding the year of appeal. Nopresumption shall exist in favor of the county appraiser with respect to the 13 14 validity and correctness of such determination. With regard to leased 15 commercial and industrial property, the presumption of validity and correctness of such determination shall exist in favor of the county or 16 district appraiser unless, at the time of within 30 calendar days following 17 18 the informal meeting required by K.S.A. 79-1448, and amendments thereto, the taxpayer furnished to the county or district appraiser complete 19 20 income and expense statements for the property for the three years next 21 preceding the year of appeal.

22 Sec. <del>6.</del> **4.** K.S.A. 2012 Supp. 79-1701a is hereby amended to read as 23 follows: 79-1701a. Any taxpayer, the county appraiser or the county clerk 24 shall, on their own motion, request the board of county commissioners to 25 order the correction of the clerical errors in the appraisal, assessment or tax 26 rolls as described in K.S.A. 79-1701, and amendments thereto. The board 27 of county commissioners of the several counties are hereby authorized to 28 order the correction of clerical errors, specified in K.S.A. 79-1701, and 29 amendments thereto, in the appraisal, assessment or tax rolls for the 30 current year and the immediately preceding two years during the period on 31 and after November 1 of each year. If a county treasurer has collected and 32 distributed the property taxes of a taxpayer and it shall thereafter be 33 determined that the tax computed and paid was based on an erroneous 34 assessment due to a clerical error which resulted in an overpayment of 35 taxes by the taxpayer, and such error is corrected under the provisions 36 hereof then the county commissioners may direct a refund in the amount 37 of the overpayment plus interest at the rate prescribed by K.S.A. 79-2968, 38 and amendments thereto, plus two percentage points, per annum, from the 39 date of payment from tax moneys collected during the current year and 40 approve a claim therefor. If all or any portion of the taxes on such property 41 remain unpaid, the board of county commissioners shall cancel that 42 portion of such unpaid taxes which were assessed on the basis of the error 43 which is being corrected. In lieu of taking such a refund the taxpayer may,

1 at the taxpayer's option, be allowed a credit on the current year's taxes in 2 the amount of the overpayment plus interest at the rate prescribed by 3 K.S.A. 79-2968, and amendments thereto, from the date of payment for 4 the previous year. In the event the error results in an understatement of 5 value or taxes as a result of a mathematical miscomputation on the part of 6 the county, the correction of the clerical errors listed in subsection (a), (c), 7 (f) or (g) of K.S.A. 79-1701, and amendments thereto, and the board of 8 county commissioners of the several counties are hereby authorized to 9 correct such error and order an additional assessment or tax bill, or both, to 10 be issued, except that, in no such case shall the taxpayer be assessed interest or penalties on any tax which may be assessed. If such error 11 12 applies to property which has been sold or otherwise transferred 13 subsequent to the time the error was made, no such additional assessment 14 or tax bill shall be issued

15 Sec. 7. 5. K.S.A. 2012 Supp. 79-1702 is hereby amended to read as 16 follows: 79-1702. If any taxpayer, municipality or taxing district shall have 17 a grievance described under the provisions of K.S.A. 79-1701 or 79-1701a, and amendments thereto, which is not remediable thereunder solely 18 19 because not reported within the time prescribed therein, or which was 20 remediable thereunder and reported to the proper official or officials 21 within the time prescribed but which has not been remedied by such 22 official or officials, such grievance may be presented to the state court of 23 tax appeals and if it shall be satisfied from competent evidence produced 24 that there is a real grievance, it may direct that the same be remedied either 25 by canceling the tax, if uncollected, together with all penalties charged thereon, or if the tax has been paid, by ordering a refund of the amount 26 27 found to have been unlawfully charged and collected and interest at the 28 rate prescribed by K.S.A. 79-2968, and amendments thereto, minus two 29 percentage points.

30 In all cases where the identical property owned by any taxpayer has 31 been assessed for the current tax year in more than one county in the state, 32 the court is hereby given authority to determine which county is entitled to 33 the assessment of the property and to charge legal taxes thereon, and if the 34 taxes have been paid in a county not entitled thereto, the court is hereby 35 empowered to direct the authorities of the county which has so unlawfully 36 collected the taxes to refund the same to the taxpayer with all penalties 37 charged thereon.

No tax grievance shall be considered by the state court of tax appeals
unless the same is filed within four years from the date the tax would have
become a lien on real estate.

In all cases where an error results in an understatement of values or
taxes as a result of a mathematical miscomputation on the part of a county
the correction of the clerical errors listed in subsection (a), (c), (f) or (g)

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1 of K.S.A. 79-1701, and amendments thereto, the state court of tax appeals,

if it shall be satisfied from competent evidence produced that there is an 2 3 understatement as a result of a clerical error, may order an additional 4 assessment or tax bill, or both, to be issued so that the proper value of the 5 property in question is reflected, except that, in no such case shall the 6 taxpayer be assessed interest or penalties on any tax which may be 7 assessed. No increase shall be ordered to correct such error that extends 8 back more than two years from the date of the most recent tax year. If such 9 error applies to property which has been sold or otherwise transferred subsequent to the time the error was made, no such additional assessment 10 11 or tax bill shall be issued

Errors committed in the valuation and assessment process that are not specifically described in K.S.A. 79-1701, and amendments thereto, shall be remediable only under the provisions of K.S.A. 79-2005, and amendments thereto.

Sec. 8. 6. K.S.A. 79-1475 and K.S.A. 2012 Supp. 74-2433f, 79-1448,
 79-1460, 79-1609, 79-1701a and 79-1702 are hereby repealed.

18 Sec. 9. 7. This act shall take effect and be in force from and after its
19 publication in the statute book.