Substitute for HOUSE BILL No. 2271

By Committee on Agriculture and Natural Resources

2-23

AN ACT concerning agriculture; relating to plant pest inspection and control; amending K.S.A. 2010 Supp. 2-2113, 2-2115, 2-2116, 2-2117, 2-2118, 2-2120, 2-2122, 2-2123, 2-2124, 2-2125, 2-2126, 2-2128 and 2-2129 and repealing the existing sections.

1 2

Be it enacted by the Legislature of the State of Kansas:

Section 1. K.S.A. 2010 Supp. 2-2113 is hereby amended to read as follows: 2-2113. As used in this act:

- (a) "Plant pests" include any stage of development of any insect, nematode, arachnid, or any other invertebrate animal, or any bacteria, fungus, virus, weed or any other parasitic plant or microorganism, which can injure plants or plant products.
- (b) "Secretary" means the secretary of the Kansas department of agriculture, or the authorized representative of the secretary.
- (c) "Plants and plant products" means trees, shrubs, grasses, vines, forage and cereal plants and all other plants; cuttings, grafts, scions, buds and all other parts of plants; and.
- (d) "Plant products" means fruit, vegetables, roots, bulbs, seeds, wood, lumber, grains and all other plant products.
- (d) (e) "Location" means any grounds or premises on or in which live plants are propagated, or grown, or from which live plants are removed for sale, or any grounds or premises on or in which live plants are being fumigated, treated, packed, stored, or offered for sale.
- (e) (f) "Live plant dealer" means any person, unless excluded by rules and regulations of the secretary adopted hereunder, who engages in business in the following manner:
 - (1) Grows live plants for sale or distribution;
- (2) buys or obtains live plants for the purpose of reselling or reshipping within this state;
- (3) plants, transplants or moves live plants from place to place within the state with the intent to plant such live plants for others and receives compensation for the live plants, for the planting of such live plants or for both live plants and plantings; or
 - (4) gives live plants as a premium or for advertising purposes.
- (f) (g) "Person" means a corporation, company, society, association, partnership, governmental agency and any individual or combination of

individuals.

- (g) (h) "Permit" means a document issued or authorized by the secretary to provide for the movement of regulated articles to restricted destinations for limited handling, utilization, or processing.
- (h) (i) "Host" means any plant or plant product upon which a plant pest is dependent for completion of any portion of its life cycle.
- (i) (j) "Regulated article" means any host or any article of any character as described in a quarantine or regulation carrying or being capable of carrying the plant pest against which the quarantine or regulation is directed.
- (j) (k) "Live plant" means any living plant, cultivated or wild, or any part thereof that can be planted or propagated unless specifically exempted by the rules or regulations of the secretary.
- (k) (l) "Quarantine pest" means a pest of potential economic importance to the area endangered thereby and not yet present there, or present but not widely distributed and being officially controlled.
- (1) (m) "Regulated nonquarantine pest" means a nonquarantine pest whose presence in plants for planting affects the intended use of those plants with an economically unacceptable impact and which is therefore regulated.
- (m) (n) "Official control" means the active enforcement of mandatory phystosanitary phytosanitary regulations and the application of mandatory phystosanitary phytosanitary procedures with the objective of eradication or containment of quarantine pests or for the management of regulated nonquarantine pest.
- (n) (o) "Regulated area" means an area into which, within which and/or or from which plants, plant products and other regulated articles are subjected to phystosanitary phytosanitary regulations or procedures in order to prevent the introduction and/or or spread,or both, of quarantine pests or to limit the economic impact of regulated nonquarantine pests.
- (o) (p) "Bee" means a honey-producing insect of the genus Apis including all life stages of the insect.
- (p) (q) "Beekeeping equipment" means all hives, supers, frames or other devices used in the rearing or manipulation of bees or their brood.
- (q) "Bee pest" means any infectious, contagious or communicable disease or harmful parasite or insects affecting honey bees or their brood.
- Sec. 2. K.S.A. 2010 Supp. 2-2115 is hereby amended to read as follows: 2-2115. To effectuate the purposes of this act *and any rules or regulations adopted hereunder*, the secretary shall have the right to:
- (a) Enter and inspect, monitor and place and inspect monitoring equipment in, and obtain samples from any property in this state, except private dwellings, at any reasonable time; or,
 - (b) to stop and inspect any means of conveyance moving within this

 state, upon probable cause reasonable suspicion to believe it contains or carries any plant pest or other article subject to this act.

- (c) If access to any property sought under the provisions of this section for the purposes authorized is denied, the secretary may apply to any court of competent jurisdiction for an order providing for such access. The court shall, upon proper application, issue an order providing for access to such property.
- Sec. 3. K.S.A. 2010 Supp. 2-2116 is hereby amended to read as follows: 2-2116. Wherever the secretary finds a plant, plant product or other regulated article that is infested by a plant pest or finds that a plant pest exists on any premises in this state or is in transit in this state, the secretary, may:
- (a) Upon giving notice to the owner or an agent of the owner in possession thereof, may seize, quarantine, treat, or otherwise dispose of such plant pest in such manner as the secretary deems necessary to suppress, control, eradicate, or prevent or retard the spread of such plant pest, or
- (b) the secretary may order such owner or agent to so treat or otherwise dispose of the such plant pest. If such owner fails to comply with such order, the secretary may treat or otherwise dispose of such plant pest. After notice and opportunity for a hearing in accordance with the provisions of the Kansas administrative procedure act, the secretary may assess against such owner any expense incurred by the secretary in treating or otherwise disposing of such plant pest.
- Sec. 4. K.S.A. 2010 Supp. 2-2117 is hereby amended to read as follows: 2-2117. The secretary is authorized to quarantine this state or any portion thereof when the secretary determines that such action is necessary to prevent or retard the spread of a plant pest and to quarantine any other state or portion thereof whenever the secretary determines that a plant pest exists therein and that such action is necessary to prevent or retard its spread into this state. Before promulgating the determination that a quarantine is necessary, the secretary, after providing due notice to interested parties, shall hold a public hearing at which any interested party may appear and be heard either in person or by attorney. The secretary may impose a temporary quarantine for a period not to exceed 90 days during which time a public hearing, as provided in this section, shall be held if it appears that a quarantine for more than the 90-day period will be necessary to prevent or retard the spread of the plant pest. The secretary may limit the application of the quarantine to the infested portion of the quarantined area and appropriate environs, to be known as the regulated area, and, without further hearing, may extend the regulated area to include additional portions of the quarantined area. Following the establishment of the quarantine, no person shall move the plant pest

2

3

4

5

6 7

8

9

10

11

12 13

14 15

16

17

18

19 20

21

22

23

24

25 26

27

28 29

30

31

32

33

34

35

36 37

38

39

40

41

42

43

against which the quarantine is established or move any regulated article described in the quarantine, within, from, into or through this state contrary to the quarantine promulgated by the secretary. The quarantine may restrict the movement of the plant pest and any regulated articles from the quarantined or regulated area in this state into or through other parts of this state or other states and from the quarantined or regulated area in other states into or through this state. The secretary shall impose such inspection, disinfection, certification or permit and other requirements as the secretary shall deem necessary to effectuate the purposes of this act. The secretary is authorized to establish regulations defining pest freedom standards for live plants, plants and plant products or other regulated articles that pose risk of moving plant pests that may cause economic or environmental harm.

K.S.A. 2010 Supp. 2-2118 is hereby amended to read as follows: 2-2118. Upon request the secretary may provide inspection services for any person who owns or possesses plants or plant products or for certification purposes of regulated articles intended for shipment interstate or internationally. Upon payment of the appropriate fee as established by rule and regulation and as inspection personnel are available, the inspection shall be conducted and a report or certificate setting forth the inspection results shall be issued if requested. Inspection fees shall not exceed \$30 per hour. The secretary shall assess diagnostic and identification fees as established by rules and regulations adopted by the secretary. Mileage incurred shall also be paid by the person requesting the inspection at the rate established by rules and regulation regulations. If certificate is requested an additional fee not to exceed \$50, as established by rules and regulations, plus any fee amount charged by the United States government for the acquisition of federal certificates shall be assessed. The fees for such inspection and certificate in effect on the day preceding the effective date of this act shall continue in effect until the secretary adopts rules and regulations fixing a different fee therefor under this subsection. In any case where any intended receiving state or country requires or authorizes the certification of plants or plant products, bees or beekeeping equipment or other regulated articles to be based on origin, special handling, treatment or any other procedure in addition to or in lieu of actual visual inspection of such articles, the secretary may provide such certification. The secretary may refuse to perform any inspection if the regulated article to be inspected is found to be in such condition that it cannot be adequately inspected or the environs in which the regulated article is located present a danger to the health and safety of the inspection personnel.

Sec. 6. K.S.A. 2010 Supp. 2-2120 is hereby amended to read as follows: 2-2120. (a) Every live plant dealer, before selling or offering for

sale or delivering any live plants in this state, shall procure from the secretary a live plant dealer's license for each location and vehicle from which the such live plant dealer offers such live plants for sale. engages in business as a live plant dealer.

- (b) Application for such license shall be made on a form furnished by the secretary, and. The fee for each application shall be fixed by rules and regulations adopted by the secretary, except that such fee shall not exceed \$60, excluding the plant pest emergency fee, authorized pursuant to K.S.A. 2010 Supp. 2-2129, and amendments thereto. and shall not apply to live plant dealers whose total annual retail live plant sales are less than \$10,000. The application fee in effect on the day preceding the effective date of this act shall continue in effect until the secretary adopts rules and regulations fixing a different application fee under this section.
- (c) A live plant dealer shall not be required to obtain a license if such live plant dealer does not import or export plants into or from the state and the annual gross receipts of such live plant dealer's business is less than \$10,000.
- (d) The Such live plant dealer's license shall expire on January 31, following date of issue, except that all valid certificates of nursery-inspection and nursery dealer licenses issued by the secretary that are scheduled to expire in 2002 shall remain valid until January 31, 2003.
- (e) A live plant dealer may only engage in the live plant business with sell-only live plants which are:
- (1) In compliance with all quarantines and regulated nonquarantine pest freedom standards established by the secretary; or
- (2) live plants accompanied by a valid certificate of inspection of a federal inspector or inspector of another state, stating that such live plants comply with all applicable quarantines and regulated nonquarantine pest freedom standards. Except where restricted by a quarantine, live plants transplanted on one contiguous property are exempt from the provisions of this act.
- Sec. 7. K.S.A. 2010 Supp. 2-2122 is hereby amended to read as follows: 2-2122. If it is found that any live plant dealer license issued by the secretary is being used in connection with live plants which do not meet the quarantines and regulated nonquarantine pest freedom standards established by the secretary, or other precautionary measures prescribed by the secretary under the provisions of this act and amendments thereto, or if it is found that any live plant dealer's license is being used by a person other than the one to whom it was issued, the secretary may revoke the live plant dealer's license after notice and opportunity for a hearing are given in accordance with the provisions of the Kansas-administrative procedure act to show cause why the license should not be revoked.

The secretary, after providing notice and opportunity for a hearing in accordance with the provisions of the Kansas administrative procedure act, may deny any application or revoke, suspend, modify or refuse to renew any license, permit or certificate issued pursuant to this act if such applicant or holder of such license, permit or certificate has:

(a) Failed to comply with any provision or requirement of this act or

- (a) Failed to comply with any provision or requirement of this act or any rule or regulation adopted hereunder;
- (b) failed to comply with any laws, rules or regulations of any other state, or the United States, related to the licensing of live plant dealers, plant pests, plants, plant products or commodity certification; or
- (c) had any license, certificate or permit issued by any other state, or the United States, related to the licensing of live plant dealers, plant pests, plants or plant products revoked, suspended or modified.
- Sec. 8. K.S.A. 2010 Supp. 2-2123 is hereby amended to read as follows: 2-2123. It shall be unlawful to deliver, transport or ship into or within this state live plants or other regulated articles which are not in compliance with the provisions of this act.
- (a) Any such live plants intended for resale and any such live plants transported by public earrier sold, delivered, transported or shipped into or within this state by a live plant dealer shall have attached to each quantity or package shall be accompanied by a tag, or label, itemized bill of lading, receipt or other document on which shall appear the name and address of the consigner or shipper, a description of the contents and the place of origin.
- (b) All live plants and regulated articles shipped or moved into this state shall be accompanied by a copy of a valid document documentation issued by the proper official of the state, territory, district or country from which it was shipped, sent, or brought or moved, showing that such live plants or regulated articles are in compliance with Kansas quarantines and regulated nonquarantine pest freedom standards as established by the secretary.
- (c) Live plants brought into the state under a document, as required by this section, may be sold and moved under a valid Kansas live plant dealer license, and this shall not preclude inspection by the secretary at any time within the state.
- (d) Electronic or mail order sales of live plants are subject to the provisions of this act. All regulated articles shipped or moved into Kansas shall be accompanied by valid documentation issued by the proper-official of the state, territory, district or county [country] from which it was shipped or moved showing that the regulated article is in compliance with Kansas quarantines or pest freedom standards, or both, established for such article.
 - Sec. 9. K.S.A. 2010 Supp. 2-2124 is hereby amended to read as

 follows: 2-2124. (a) It shall be a violation of this act for any person to:

- (a) (1) To Sell, barter, offer for sale, or move, transport, deliver, ship or offer for shipment into or within this state any plant pests in any living stage without first obtaining approval for such shipment from the secretary;
- (b) (2) to hinder or prevent the secretary from carrying out his or her duties under this act;
- (e) (3) to fail to carry out the treatment or destruction of any plant pest or regulated article in accordance with official notification from the secretary;
- (d) (4) to sell, transport, deliver, distribute, offer or expose for sale live plants which are not in compliance with the provisions of this act;
- (e) (5) to use engage in business as a live plant dealer and use an invalid, suspended or revoked certificate of inspection, permit or live plant dealer license, in the sale or distribution of live plants;
- (f) (6) to fail to comply with any of the provisions of this act, or the rules and regulations promulgated adopted hereunder; and
- (g) (7) to knowingly move any regulated article into *or within* this state from a quarantined area of any other state when such article has not been treated or handled as provided by the requirements of said quarantine at the point of origin of such article.
- (b) Each day a violation of this act occurs or continues shall constitute a separate violation.
- (c) The district court shall have jurisdiction over violations of this act or rules and regulations adopted hereunder. Such court may issue temporary restraining orders without first requiring proof that an adequate remedy at law does not exist. Any such orders shall be issued without bond. Such orders may be issued prior to the initiation of any criminal, adminstrative or civil penalty proceedings.
- Sec. 10. K.S.A. 2010 Supp. 2-2125 is hereby amended to read as follows: 2-2125. (a) Any person violating any of the provisions of this act shall be deemed guilty of a misdemeanor and upon conviction shall be punished by a fine of not less than \$25 nor more than \$500.
- (b) The secretary, after providing notice and opportunity for a hearing, in accordance with the Kansas administrative procedure act, may assess a civil penalty against any person who violates or fails to comply with the requirements of this act, or any rules or regulations adopted hereunder, of not less than \$100 nor more than \$1,000\$2,000 per offense violation. In the case of a continuing offense, each day the violation continues may be deemed a separate violation. A separate civil penalty may be assessed for each separate violation. Such civil penalty may be assessed in addition to any other penalty provided by law. Such assessment shall be made in accordance with the Kansas administrative

procedure act.

1 2

 Sec. 11. K.S.A. 2010 Supp. 2-2126 is hereby amended to read as follows: 2-2126. The secretary shall promulgate *adopt*, amend and repeal such rules and regulations as, in the discretion of the secretary, are necessary for the efficient execution *administration and enforcement* of the provisions of this act.

Sec. 12. K.S.A. 2010 Supp. 2-2128 is hereby amended to read as follows: 2-2128. (a) The secretary shall remit all moneys received by or for the secretary under article 21 of chapter 2 of Kansas Statutes Annotated, and amendments thereto, to the state treasurer in accordance with the provisions of K.S.A. 75-4215, and amendments thereto. Upon receipt of each such remittance, the state treasurer shall deposit the entire amount in the state treasury to the credit of the entomology plant protection fee fund. All expenditures from such fund shall be made in accordance with appropriation acts upon warrants of the director of accounts and reports issued pursuant to vouchers approved by the secretary of agriculture or by a person or persons designated by the secretary.

(b) The entomology fee fund is hereby redesignated the plant protection fee fund.

Sec. 13. K.S.A. 2010 Supp. 2-2129 is hereby amended to read as follows: 2-2129. (a) There is hereby created a plant pest emergency response fund in the state treasury. Such fund shall be funded by a fee assessed in addition to the fees assessed a live plant dealer under article 21 of chapter 2 of the Kansas Statutes Annotated, and amendments thereto. The additional fee shall be fixed by rule and regulation-promulgated rules and regulations adopted by the secretary of agriculture, except that such additional fee shall not exceed \$5 annually on each live plant dealer license. The secretary is authorized and empowered to collect the fees provided in this section. When the total amount of fees deposited in the fund is equal to or exceeds \$15,000, the secretary shall not collect any such fees as provided in this section. When expenditures made from the fund result in the total amount of the fees deposited in the fund to be less than \$15,000, the secretary may resume the assessment and collection of such fees as provided in this section.

(b) The secretary is authorized and empowered to make expenditures from the plant pest emergency response fund and that in the discretion of the secretary mitigate pests that have been identified by the secretary as high risk pests having the potential to damage agriculture, horticulture or the environment. Such expenditures may include the costs of enforcement to protect against high risk pests identified by the secretary. All expenditures from such fund shall be made in accordance with appropriation acts upon warrants of the director of accounts and

 reports issued pursuant to vouchers approved by the secretary or by a designee of the secretary.

- (c) The plant pest emergency response fund shall be a fund separate and distinct from the entomology plant protection fee fund referred to in K.S.A. 2-2128, and amendments thereto.
- (d) The provisions of this section shall be part of and supplemental to this act.
- Sec. 14. K.S.A. 2010 Supp. 2-2113, 2-2115, 2-2116, 2-2117, 2-2118, 2-2120, 2-2122, 2-2123, 2-2124, 2-2125, 2-2126, 2-2128 and 2-2129 are hereby repealed.
- Sec. 15. This act shall take effect and be in force from and after its publication in the statute book.